

MEMORANDUM
PLACER COUNTY HEALTH AND HUMAN SERVICES
Community Health, Clinics, and Animal Services Division

TO: Honorable Board of Supervisors

FROM: Richard J. Burton, M.D., M.P.H.
Placer County Health Officer and Director of Health & Human Services
Mark Starr, D.V.M., M.P.V.M., Director of Community Health, Clinics, and Animal Services

DATE: December 14, 2010

SUBJECT: Beilenson Hearing Regarding Dental Services

ACTION REQUESTED:

Hold a public hearing to receive input on a proposed reduction in the scope of dental services provided to medically indigent adults in Placer County, and on the proposed closure of the Auburn Dental Clinic and the relocation of those services, effective January 1, 2011.

BACKGROUND:

Placer County currently provides a broad scope of dental services in County Dental Clinics in Auburn and Tahoe to eligible Placer County medically indigent adults, Denti-Cal patients, and private pay patients.

The provision of medical care to medically indigent adults has been a state-mandated responsibility of counties since 1982, and is provided in Placer County through the Medical Care Services Program (MCSP). In 1994, the Placer County Board of Supervisors established the existing scope of dental services. In FY 2009-10, the Placer County Dental Clinics provided over 4,655 patient visits for MCSP, Denti-Cal, and private pay patients.

Dental services are provided to 450 MCSP patients each year via an average of 2,100 visits (about 175 MCSP patient visits to individuals each month). Approximately 35 percent of these visits would no longer be provided under this proposed reduction in the scope of services.

In July 2009, the State reduced the scope of services for the Denti-Cal program. This new level of service provides for care needed to prevent serious illness or disability in patients and is called the Federally Required Adult Dental Services (FRADS). This change in Denti-Cal scope of services and reimbursement, along with increased costs, resulted in the need for the Auburn Dental Clinic to begin referring Denti-Cal and private pay patients to other providers in the community for their dental care.

During this economic downturn, funding to deliver services on behalf of the State has steadily declined while, at the same time, local property tax and other funding sources have further strained limited County funds. Due to these additional fiscal limitations, Health and Human Services (HHS) is proposing to align its MCSP dental services with those necessary to prevent serious illness or disability in patients in order to assure that the most important dental care can be provided to all MCSP patients. This will continue to meet Federal/State required safety net service levels for eligible MCSP patients. The Beilenson notice details these changes and is attached for your reference.

In addition, HHS proposes to contract with Chapa-De Indian Health Program to provide MCSP care, which would provide sustainable services in the greater Auburn, Roseville, and Lincoln communities. Services would be offered at Chapa-De's Auburn Clinic, conveniently located at 11670 Atwood Road, less than a mile from the County Dental Clinic in Auburn. Also in close proximity are the County Medical Clinic and other County services accessed from the Auburn Government Center (DeWitt Center). The County would monitor contract implementation and

utilization, ensuring patients receive quality covered services. Services in the Lake Tahoe portion of the County will continue to be provided at the Tahoe Clinic.

These changes would assure that MCSP patients continue to receive quality care for the most necessary urgent dental problems in the most efficient manner using available resources.

FISCAL IMPACT:

The proposed changes to the delivery of MCSP dental services would net an estimated annual savings of \$273,000 County General Fund, including savings of \$162,000 as a result of the modification of covered services and \$111,000 realized by contracting with the Chapa-De Indian Health Program.

NOTICE OF PUBLIC HEARING

ON PROPOSED REDUCTIONS IN HEALTH SERVICES

The Placer County Board of Supervisors will conduct a Beilenson hearing pursuant to Section 1442.5 of the California Health and Safety Code (Beilenson Act) on the elimination or reduction of medical care services to indigents provided by the County of Placer. The Beilenson Hearing will be held:

*Tuesday December 14
10:30 am
Placer County Board of Supervisors Chamber
175 Fulweiler Ave.,
Auburn CA*

At this hearing, the Board of Supervisors of the County of Placer will consider the impact of the proposed elimination or reduction of dental services that may affect some of the County's indigent population. Public testimony, both oral and written, will be accepted at this hearing.

The Placer County Department of Health and Human Services has prepared Attachment "A" that describes the dental services that will be eliminated, and has also described what dental services will continue to be offered within Attachment "B". For reference, Attachment B describes the Federal dental services program (Federally Required Adult Dental Services, 'FRADS'), which is the level of dental services currently offered by the State of California through Medi-Cal. The hearing will consider all the items contained within the attachments.

The Board will also consider the closure of the County Dental Clinic in Auburn and may potentially enter into a contract with a dental care provider who will offer the new lower level of services to the indigent residents within the region of the County currently served by the Auburn Dental Clinic.

The Board of Supervisors may approve the proposed reductions and/or eliminations, in whole or in part, in order to eliminate and/or reduce the estimated shortfall of available resources.

Further information is available by telephoning the Department of Health and Human Services at 530-889-7141.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
DIVISION OF COMMUNITY HEALTH, CLINICS AND ANIMAL SERVICES**

**PROGRAM/SERVICE: Dental Services Provided by the County Medical Care Services
Program (MCSP)**

LOCATION OF FACILITY OR PROGRAM SERVICES

Dental Clinic, Auburn
11526 C Ave
Auburn, CA 95603
(530) 889-7188

Dental Clinic, Tahoe
8665 Salmon Ave
Kings Beach, CA 96143
(530) 546-1970

PROPOSED CHANGES:

The MCSP program currently provides a broad scope of dental services, ranging from preventive care to appliances and emergency dental services, to Placer County residents who are medically indigent or homeless, are not eligible for Medi-Cal or other healthcare programs, and meet the County's eligibility standards.

Placer County proposes to reduce the scope of services offered to the federally required services that prevent serious illness or disability in patients. This level of services is called the Federally Required Adult Dental Services (FRADS). A summary of the current areas of service that would be eliminated by reducing services to the FRADS level and the services provided under FRADS are described in Attachments "A" and "B".

The County also proposes to close the current County dental clinic in Auburn and contract for the reduced dental services to a qualified provider who will offer services at their facility. HHS is proposing to contract with Chapa-De Indian Health Program dentists to provide MCSP care, which would provide sustainable services in the western Placer County communities currently served by the County's Auburn Dental Clinic. Services would be offered at Chapa-De's Auburn Clinic, conveniently located at 11670 Atwood Road, less than a mile from the County Dental Clinic in Auburn. Also in close proximity are the County Medical Clinic and other County services accessed from the DeWitt Center. The County would monitor contract implementation and utilization, ensuring patients receive quality covered services.

CLIENTS AFFECTED:

This reduction will result in the elimination of specified dental services, such as preventive care, cavity fillings, root canals, oral appliances and oral service consultations. The Dental Clinics provide an average of 175 patient visits to individuals in the MCSP program each month, or about 2,100 visits to 450 people in the program each year. With the elimination of these services, approximately 35% of these visits will no longer be provided.

EXPECTED SAVINGS:

The proposed changes to the delivery of MCSP dental services would net an estimated annual savings of \$273,000, which reflects savings of approximately \$162,000 as a result of the modification of covered services and \$111,000 from the redesigned delivery system and closing of the clinic realized by contracting with the Chapa-De Indian Health Program.

Proposed Eliminated MCSP Dental Services
With adoption of FRADS service level
Effective January 1, 2011

Visits and Diagnostic services

- Prophylaxis including fluoride
- Bitewing x-rays and other x-rays for screening

Oral Surgery

- Alveoplasty, vestibuloplasty, and removal of exostoses and hyperplastic tissue
- Transplantation of tooth buds
- Menisectomy of temporomandibular joint
- Frenectomy
- Injection of sclerosing agents

Periodontics

- Root planning and subgingival curettage
- Gingivectomy
- Occlusal adjustment
- Pulpotomy
- Root canal
- Apicoectomy
- Apexification

Restorative Dentistry

- Amalgam fillings
- Silicate fillings and restoration
- Composite or plastic restorations
- Pin retention and posts
- Crowns

Prosthetics

- Bridges, Dentures, Clasps
- Repair of bridges, denture, clasps, and crowns

Space Maintainers

- All space maintainers

Attachment B

Proposed Authorized Dental Procedures – Effective January 1, 2011 Placer County Medical Care Services Program (MCSP)

*Please note: The CDT-4 procedure codes marked with an asterisk (D0220, D0230, D0250, D0260, D0290, D02310, D0322 and D0330) are only when the procedure is appropriately rendered in conjunction with another service listed below.

CDT-4 Code	CDT-4 Code Description
D0220*	Intraoral – periapical first film
D0230*	Intraoral – periapical each additional film
D0250*	Extraoral – first film
D0260*	Extraoral – each additional film
D0290*	Posterior – anterior or lateral skull and facial bone survey film
D0310*	Sialography
D0320	Temporomandibular joint arthrogram, including injection
D0322*	Tomographic survey
D0330*	Panoramic film
D0502	Other oral pathology procedures, by report
D0999	Unspecified diagnostic procedure, by report
D2910	Recement inlay
D2920	Recement crown
D2940	Sedative filling
D5911	Facial moulage (sectional)
D5912	Facial moulage (complete)
D5913	Nasal prosthesis
D5914	Auricular prosthesis
D5915	Orbital prosthesis
D5916	Ocular prosthesis
D5919	Facial prosthesis
D5922	Nasal septal prosthesis
D5923	Ocular prosthesis, interim
D5924	Cranial prosthesis
D5925	Facial augmentation implant prosthesis
D5926	Nasal prosthesis, replacement
D5927	Auricular prosthesis, replacement
D5928	Orbital prosthesis, replacement

CDT-4 Code	CDT-4 Code Description
D5929	Facial prosthesis, replacement
D5931	Obturator prosthesis, surgical
D5932	Obturator prosthesis, definitive
D5933	Obturator prosthesis, modification
D5934	Mandibular resection prosthesis with guide flange
D5935	Mandibular resection prosthesis without guide flange
D5936	Obturator prosthesis, interim
D5937	Trismus appliance (not for TMD treatment)
D5953	Speech aid prosthesis, adult
D5954	Palatal augmentation prosthesis
D5955	Palatal lift prosthesis, definitive
D5958	Palatal lift prosthesis, interim
D5959	Palatal lift prosthesis, modification
D5960	Speech aid prosthesis, modification
D5982	Surgical stent
D5983	Radiation carrier
D5984	Radiation shield
D5985	Radiation code locator
D5986	Fluoride gel carrier
D5987	Commissure splint
D5988	Surgical splint
D5999	Unspecified maxillofacial prosthesis, by report
D6100	Implant removal, report
D6930	Recement fixed partial denture
D6999	Unspecified fixed prosthodontic procedure, by report
D7111	Coronal remnants – deciduous tooth
D7140	Extraction, erupted tooth or exposed root (elevation and/or forceps removal)
D7210	Surgical removal of erupted tooth requiring elevation of mucoperiosteal flap and removal of bone and/or section of tooth

CDT-4 Code	CDT-4 Code Description
D7220	Removal of impacted tooth – soft tissue
D7230	Removal of impacted tooth – partially bony
D7240	Removal of impacted tooth – completely bony
D7241	Removal of impacted tooth – completely bony, with unusual surgical complications
D7250	Surgical removal of residual tooth roots (cutting procedure)
D7260	Oroantral fistula closure
D7261	Primary closure of a sinus perforation
D7270	Tooth reimplantation and/or stabilization of accidentally evulsed or displaced tooth
D7285	Biopsy of oral tissue – hard (bone, tooth)
D7286	Biopsy of oral tissue – soft (all others)
D7410	Excision of benign lesion up to 1.25 cm
D7411	Excision of benign lesion greater than 1.25 cm
D7412	Excision of benign lesion, complicated
D7413	Excision of malignant lesion up to 1.25
D7414	Excision of malignant lesion greater than 1.25 cm
D7415	Excision of malignant lesion, complicated
D7440	Excision of malignant tumor – lesion diameter up to 1.25 cm
D7441	Excision of malignant tumor – lesion diameter greater than 1.25 cm
D7450	Removal of benign odontogenic cyst or tumor – lesion diameter up to 1.25 cm
D7451	Removal of benign odontogenic cyst or tumor – lesion diameter greater than 1.25 cm
D7460	Removal of benign nonodontogenic cyst or tumor – lesion diameter up to 1.25 cm
D7461	Removal of benign nonodontogenic cyst or tumor – lesion diameter greater than 1.25 cm
D7465	Destruction of lesion(s) by physical or chemical method, by report
D7490	Radical resection of mandible with bone graft
D7510	Incision and drainage of abscess – intraoral soft tissue
D7520	Incision and drainage of abscess – extraoral soft tissue
D7530	Removal of foreign body from mucosa, skin, or subcutaneous alveolar tissue
D7540	Removal of reaction producing foreign bodies, musculoskeletal system
D7550	Partial ostectomy/sequestrectomy for removal of non-vital bone

CDT-4 Code	CDT-4 Code Description
D7560	Maxillary sinusotomy for removal of tooth fragment or foreign body
D7610	Maxilla – open reduction (teeth immobilized, if present)
D7620	Maxilla – closed reduction (teeth immobilized, if present)
D7630	Mandible – open reduction (teeth immobilized, if present)
D7640	Mandible – closed reduction (teeth immobilized, if present)
D7650	Malar and/or zygomatic arch – open reduction
D7660	Malar and/or zygomatic arch – closed reduction
D7670	Alveolus – closed reduction, may include stabilization of teeth
D7671	Alveolus – open reduction, may include stabilization of teeth
D7680	Facial bones – complicated reduction with fixation and multiple surgical approaches
D7710	Maxilla – open reduction
D7720	Maxilla – closed reduction
D7730	Mandible – open reduction
D7740	Mandible – closed reduction
D7750	Malar and/or zygomatic arch – open reduction
D7760	Malar and/or zygomatic arch - closed
D7770	Alveolus – open reduction stabilization of teeth
D7771	Alveolus, closed reduction stabilization of teeth
D7780	Facial bones – complicated reduction with fixation and multiple surgical approaches
D7810	Open reduction of dislocation
D7820	Closed reduction of dislocation
D7830	Manipulation under anesthesia
D7840	Condylectomy
D7850	Surgical discectomy, with/without implant
D7852	Disc repair
D7854	Synovectomy
D7856	Myotomy
D7858	Joint reconstruction
D7860	Arthrotomy

CDT-4 Code	CDT-4 Code Description
D7865	Arthroplasty
D7870	Arthrocentesis
D7872	Arthroscopy – diagnosis, with or without biopsy
D7873	Arthroscopy – surgical: lavage and lysis of adhesions
D7874	Arthroscopy – surgical: disc repositioning and stabilization
D7875	Arthroscopy – surgical: synovectomy
D7876	Arthroscopy – surgical: debridement
D7877	Arthroscopy – surgical: debridement
D7910	Suture of recent small wounds up to cm
D7911	Complicated suture – up to 5 cm
D7912	Complicated suture – greater than 5 cm
D7920	Skin graft (identify defect covered, location and type of graft)
D7940	Osteoplasty – for orthognathic deformities
D7941	Osteotomy – mandibular rami
D7943	Osteotomy – mandibular rami with bone graft; includes obtaining the graft
D7944	Osteotomy – segmented or subapical – per sextant or quadrant
D7945	Osteotomy – body of mandible
D7946	LeFort I (maxilla – total)
D7947	LeFort I (maxilla – segmented)
D7948	LeFort II or LeFort III (osteoplasty of facial bones for midface hypoplasia or retrusion) – without bone graft
D7949	LeFort II or LeFort III – with bone graft
D7950	Osseous, osteoperiosteal, or cartilage graft of mandible or facial bones – autogenous or nonautogenous, by report
D7955	Repair of maxillofacial soft and hard tissue defect
D7971	Excision of pericoronal gingival
D7980	Sialolithotomy
D7981	Excision of salivary gland, by report
D7982	Sialodochoplasty
D7983	Closure of salivary fistula

CDT-4 Code	CDT-4 Code Description
D7990	Emergency tracheotomy
D7991	Coronoidectomy
D7995	Synthetic graft – mandible or facial bones, by report
D7997	Appliance removal (not by dentist who placed appliance), includes removal of archbar
D7999	Unspecified oral surgery procedure, by report
D9110	Palliative (emergency) treatment of dental pain – minor procedure
D9210	Local anesthesia not in conjunction with operative or surgical procedures
D9220	Deep sedation/general anesthesia – first 30 minutes
D9221	Deep sedation/general anesthesia – each additional 15 minutes
D9230	Analgesia, anxiolysis, inhalation of nitrous oxide
D9241	Intravenous conscious sedation/analgesia – first 30 minutes
D9242	Intravenous conscious sedation/analgesia – each additional 15 minutes
D9248	Non-intravenous conscious sedation
D9410	House/extended care facility call
D9420	Hospital call
D9430	Office visit for observation (during regularly scheduled hours) – no other services performed
D9440	Office visit – after regularly scheduled hours
D9610	Therapeutic drug injection, by report
D9910	Application of desensitizing medicament
D9930	Treatment of complications (post – surgical) – unusual circumstances, by report
D9999	Unspecified adjunctive procedure, by report