

**MEMORANDUM  
DEPARTMENT OF FACILITY SERVICES  
COUNTY OF PLACER**

To: **BOARD OF SUPERVISORS**

Date: **APRIL 9, 2013**

From: **JAMES DURFEE / BILL ZIMMERMAN** 

Subject: **AGREEMENT FOR SOLID WASTE HANDLING SERVICES IN FRANCHISE AREAS 1 AND 4: 7 YEAR TERM EXTENSION THROUGH 2023**

**ACTION REQUESTED:**

1. Approve the amended and restated Agreement with Recology-Auburn Placer to provide a 7-year extension beginning in 2016 and running through 2023 for solid waste handling services in Franchise Areas 1 and 4, which include unincorporated Placer County west of Colfax and including the Foresthill Divide. Recology-Auburn Placer is paid through garbage collection fees charged to the customer which include a 7% surcharge that provides funding to the County's Solid Waste Management Enterprise Fund.

**BACKGROUND:** Recology-Auburn Placer (RAP) has provided garbage collection services in western Placer County since 1976 and is the current garbage collection franchisee for Franchise Areas 1 and 4. These Franchise Areas include all parts of unincorporated Placer County west of Colfax, including the Foresthill and Iowa Hill Divides (see Exhibit A). As part of the Agreement, RAP also operates the Foresthill and Meadow Vista Transfer Stations. The current Agreement term expires on June 30, 2016.

RAP has provided excellent service at reasonable costs during the term of the Agreement and has been a strong partner in the community including assisting in clean-up efforts in the aftermath of the 49er and Robber fires in Auburn and Foresthill. They have also implemented a number of new programs including green waste collection, universal waste collection, and commercial solid waste recycling within the existing rate structure. RAP agreed to forgo or defer a portion of their Cost of Living Adjustments (COLA) during FY 2007/08, 2010/11, and 2012/13 to help offset fee increases to the customers. Additionally, RAP's fees are comparable to neighboring jurisdictions as shown in a fee comparison study included as Exhibit B.

Staff negotiated the proposed amended and restated Agreement with RAP, extending the terms and conditions of the current Agreement and incorporating revisions from all amendments approved by your Board since 2004. The proposed Agreement also includes the following new key provisions:

- The term of the Agreement extends from June 30, 2016 to June 30, 2023 (7-year extension);
- RAP will forego future COLAs to the service portion of fees in even years of the Agreement. The even year COLA will not carry forward to the following fee adjustment;
- COLAs shall be calculated based on a single year change in the Employment Cost Index and Producer Price Index with a minimum increase of 0% (no negative COLAs) and a maximum of 4%. COLA in excess of 4% will be carried forward to the following fee adjustment; and
- RAP will provide additional curbside collections services for Household Hazardous Waste and Universal Waste for customers in the more densely populated areas of the County.

Staff recommends that your Board approve the amended and restated Agreement, which provides for expanded solid waste handling services and extends the current Agreement for an additional seven years to June 30, 2023. A copy of the Agreement is available for review at the Clerk of the Board. Pursuant to California Public Resources Code Section 40059, your Board is allowed to contract with RAP or any other collection service provider without following a competitive procurement process. Options to staff's recommendation include preparing bid documents and selecting the lowest bidder, or negotiating with another firm chosen by your Board.

**ENVIRONMENTAL CLEARANCE:** Approval of an agreement extension is not considered a project under the California Environmental Quality Act.

Additionally, Household Hazardous Waste and Universal Waste collection programs are exempt from further CEQA review pursuant to Section 15061(b)(3) of the CEQA Guidelines – General Rule exemption. This exemption applies to projects that do not have the potential to significantly affect the environment. Improperly managed hazardous and universal wastes can pose a threat to public health and the environment. These programs provide for the safe collection and proper management of these materials and reduce the potential for improper disposal (e.g. landfills) and illegal dumping.

**FISCAL IMPACT:** RAP is paid through garbage collection fees charged to the customer; as a result there is no net County cost. Garbage collection fees in Franchise Areas 1 and 4 are proposed to remain unchanged for the remainder of FY 2012/13 and are provided in Exhibit C. As such, approval of the Amendment will have no fiscal impact on the Solid Waste Management Budget.

JD:BZ:HK:LM

CC: COUNTY EXECUTIVE OFFICE

ATTACHMENTS: EXHIBIT A – MAP OF FRANCHISE AREAS 1 AND 4  
EXHIBIT B – 2012 RATE COMPARISON  
EXHIBIT C – GARBAGE COLLECTION FEES SCHEDULE

AVAILABLE FOR REVIEW AT THE CLERK OF THE BOARD: AGREEMENT

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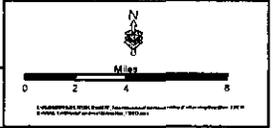
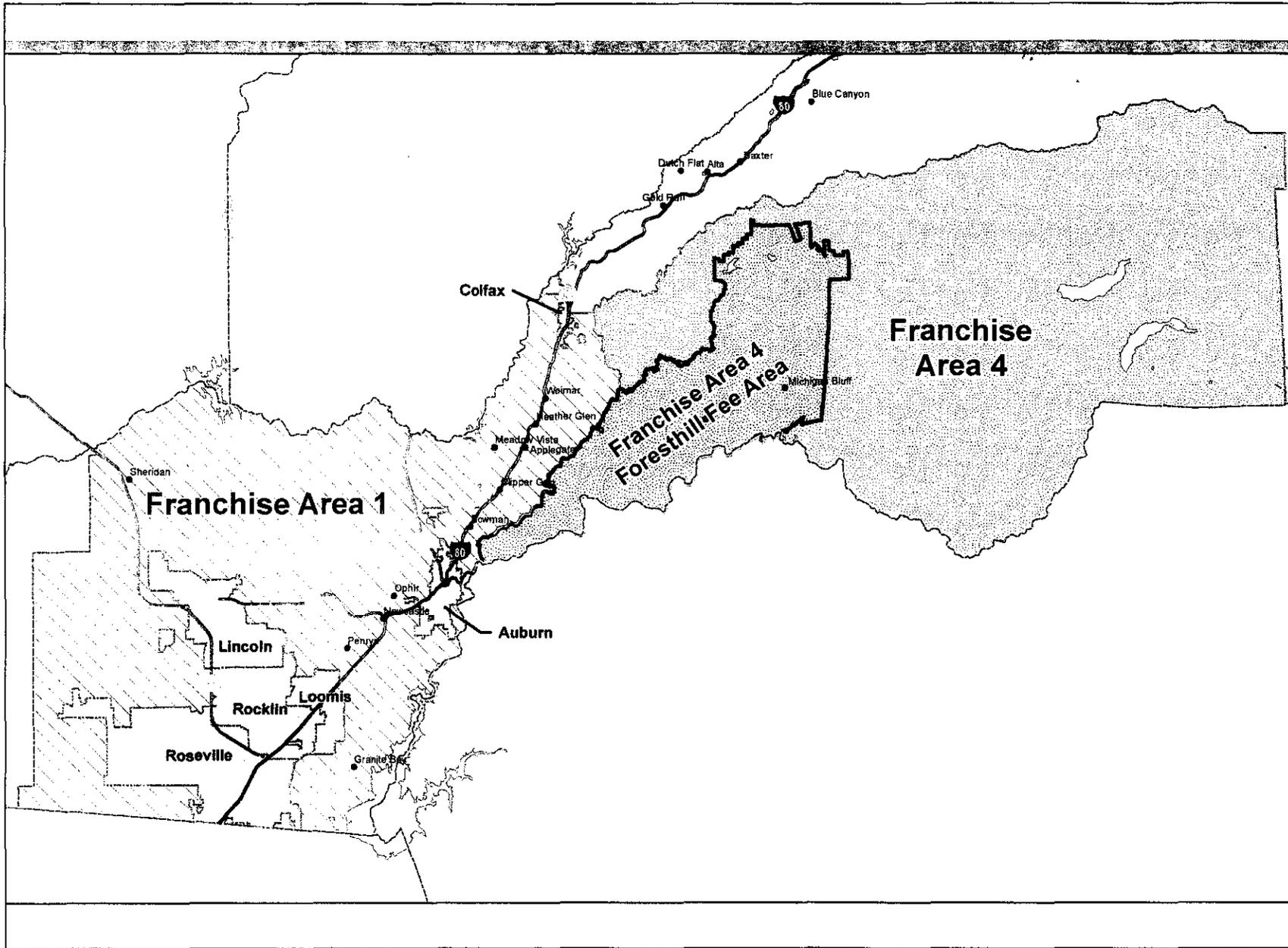


Placer County - Solid Waste  
Franchise Areas 1 & 4  
- Exhibit A -

March 8, 2013

**Legend**

-  Franchise Area 1
-  Franchise Area 4
-  Foresthill Fee Area
-  City Boundaries
-  Highway
-  Lakes



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**EXHIBIT B**  
**2012 RATE COMPARISON**

**TABLE 1: MONTHLY RESIDENTIAL GARBAGE SERVICE COMPARISON**  
**CAN (SINGLE) SERVICE**

TOWN OF LOOMIS	\$12.84
CITY OF WEST SACRAMENTO	\$15.17
GRASS VALLEY	\$16.64
CITY OF AUBURN	\$17.13
<b>PLACER COUNTY RAP FRANCHISE AREA 1&amp;4</b>	<b>\$17.36</b>
PLACER COUNTY TTD FRANCHISE AREA 3	\$18.32
CITY OF COLFAX	\$19.50
CITY OF CITRUS HEIGHTS	\$19.56
SACRAMENTO COUNTY	\$19.95
CITY OF LINCOLN	\$19.98
<b>AVERAGE</b>	<b>\$20.70</b>
PLACER COUNTY TTD FRANCHISE AREA 2	\$21.03
VACAVILLE SANITARY	\$21.61
NEVADA COUNTY	\$21.93
CITY OF FOLSOM	\$22.50
CITY OF ROSEVILLE	\$23.05
EL DORADO COUNTY	\$23.65
CITY OF ROCKLIN	\$24.60
WILLIAMS	\$27.77
CITY OF DAVIS	\$30.63

**TABLE 2: MONTHLY RESIDENTIAL GARBAGE SERVICE COMPARISON**  
**TOTER SERVICE**

CITY OF LINCOLN	\$19.98
CITY OF ROSEVILLE	\$23.05
CITY OF WEST SACRAMENTO	\$24.17
VACAVILLE SANITARY	\$24.44
CITY OF ROCKLIN	\$24.60
TOWN OF LOOMIS	\$24.89
CITY OF FOLSOM	\$25.50
CITY OF CITRUS HEIGHTS	\$27.05
CITY OF AUBURN	\$27.73
WILLIAMS	\$27.77 (includes green waste & recycle toters)
<b>AVERAGE</b>	<b>\$29.31</b>
<b>PLACER COUNTY RAP FRANCHISE AREA 1&amp;4</b>	<b>\$29.99</b>
CITY OF DAVIS	\$30.63
SACRAMENTO COUNTY	\$30.76
EL DORADO COUNTY	\$34.91
CITY OF COLFAX	\$36.46
GRASS VALLEY	\$39.63 (includes 96 gallon green waste)
NEVADA COUNTY	\$46.68 (includes 96 gallon green waste)

Note: The jurisdictions with lower rates than Placer County comprise incorporated towns and cities with a more densely populated customer base. Garbage collection in the rural County requires more vehicle miles and labor costs per customer.

**TABLE 3: MONTHLY COMMERCIAL GARBAGE SERVICE COMPARISON**  
**4 YARD SERVICE, ONCE PER WEEK**

CITY OF FOLSOM	\$138.00
CITY OF WEST SACRAMENTO	\$147.68
CITY OF LINCOLN	\$150.85
CITY OF ROSEVILLE	\$161.58
WILLIAMS	\$195.67 (no commercial collection of recycling)
EL DORADO COUNTY	\$258.92
<b>AVERAGE</b>	<b>\$278.02</b>
PLACER COUNTY TTD FRANCHISE AREA 3	\$281.23
TOWN OF LOOMIS	\$286.46
CITY OF DAVIS	\$289.59
CITY OF ROCKLIN	\$293.16
CITY OF AUBURN	\$297.13
CITY OF COLFAX	\$312.69
<b>PLACER COUNTY RAP FRANCHISE AREA 1&amp;4</b>	<b>\$317.68</b>
PLACER COUNTY TTD FRANCHISE AREA 2	\$340.44
GRASS VALLEY	\$396.30
NEVADA COUNTY	\$413.96 (does not include an additional tonnage fee)
VACAVILLE SANITARY	\$445.00

**EXHIBIT C**  
**FRANCHISE AREAS 1 AND 4**  
**GARBAGE COLLECTON FEES**

**RESIDENTIAL**

<u>Service Level</u>	<u>lbs/wk</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee Surcharge</u>	<u>Total/ Month</u>
32 gal can	28	\$12.09	\$4.13	\$1.14	<b>\$17.36</b>
2 cans	56	\$15.09	\$8.25	\$1.63	<b>\$24.97</b>
3 cans	84	\$17.42	\$12.38	\$2.09	<b>\$31.89</b>
4 cans	112	\$20.23	\$16.50	\$2.57	<b>\$39.30</b>
5 cans	140	\$22.76	\$20.63	\$3.04	<b>\$46.43</b>
6 cans	168	\$25.14	\$24.75	\$3.49	<b>\$53.38</b>
Senior Citizen	28	\$9.45	\$4.13	\$0.95	<b>\$14.53</b>
toter	65	\$18.45	\$9.58	\$1.96	<b>\$29.99</b>
add toter	65	\$8.57	\$9.58	\$1.27	<b>\$19.42</b>
extra cans	28	\$2.64	\$0.95	\$0.25	<b>\$3.84</b>
extra bags	18	\$1.82	\$0.61	\$0.17	<b>\$2.60</b>
oversize charge		\$2.48	\$0.00	\$0.17	<b>\$2.65</b>
distance charge		\$3.58	\$0.00	\$0.25	<b>\$3.83</b>
gate charge		\$4.53	\$0.00	\$0.32	<b>\$4.85</b>

**COMMERCIAL**

<u>Service Level</u>	<u>lbs/wk</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee Surcharge</u>	<u>Total/ Month</u>
1 yard	150	\$77.64	\$22.10	\$6.98	<b>\$106.72</b>
2 yard	300	\$122.18	\$44.20	\$11.65	<b>\$178.03</b>
3 yard	450	\$167.11	\$66.30	\$16.34	<b>\$249.75</b>
4 yard	600	\$208.50	\$88.40	\$20.78	<b>\$317.68</b>
5 yard	750	\$247.41	\$110.50	\$25.05	<b>\$382.96</b>
6 yard	900	\$288.76	\$132.60	\$29.50	<b>\$450.86</b>
7 yard	1050	\$330.11	\$154.70	\$33.94	<b>\$518.75</b>
1 yard 2/week	300	\$118.56	\$44.20	\$11.39	<b>\$174.15</b>
1 yard 3/week	450	\$159.14	\$66.30	\$15.78	<b>\$241.22</b>
1 yard 4/week	600	\$199.64	\$88.40	\$20.16	<b>\$308.20</b>
1 yard 5/week	750	\$238.18	\$110.50	\$24.41	<b>\$373.09</b>
1 yard 6/week	900	\$283.01	\$132.60	\$29.09	<b>\$444.70</b>
2 yard 2/week	600	\$201.90	\$88.40	\$20.32	<b>\$310.62</b>
2 yard 3/week	900	\$282.18	\$132.60	\$29.03	<b>\$443.81</b>
2 yard 4/week	1200	\$361.30	\$176.80	\$37.67	<b>\$575.77</b>
2 yard 5/week	1500	\$441.24	\$221.00	\$46.36	<b>\$708.60</b>
2 yard 6/week	1800	\$597.75	\$265.20	\$60.41	<b>\$923.36</b>

**COMMERCIAL**

<u>Service Level</u>	<u>lbs/wk</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee Surcharge</u>	<u>Total/ Month</u>
3 yard 2/week	900	\$285.41	\$132.60	\$29.26	<b>\$447.27</b>
3 yard 3/week	1350	\$404.19	\$198.90	\$42.22	<b>\$645.31</b>
3 yard 4/week	1800	\$523.43	\$265.20	\$55.20	<b>\$843.83</b>
3 yard 5/week	2250	\$642.23	\$331.50	\$68.16	<b>\$1,041.89</b>
3 yard 6/week	2700	\$761.20	\$397.80	\$81.13	<b>\$1,240.13</b>
4 yard 2/week	1200	\$354.29	\$176.80	\$37.18	<b>\$568.27</b>
4 yard 3/week	1800	\$482.72	\$265.20	\$52.35	<b>\$800.27</b>
4 yard 4/week	2400	\$620.26	\$353.60	\$68.17	<b>\$1,042.03</b>
4 yard 5/week	3000	\$756.86	\$442.00	\$83.92	<b>\$1,282.78</b>
4 yard 6/week	3600	\$890.15	\$530.40	\$99.44	<b>\$1,519.99</b>
5 yard 2/week	1500	\$411.33	\$221.00	\$44.26	<b>\$676.59</b>
5 yard 3/week	2250	\$607.15	\$331.50	\$65.71	<b>\$1,004.36</b>
5 yard 4/week	3000	\$717.68	\$442.00	\$81.18	<b>\$1,240.86</b>
5 yard 5/week	3750	\$853.34	\$552.50	\$98.41	<b>\$1,504.25</b>
5 yard 6/week	4500	\$1,189.44	\$663.00	\$129.67	<b>\$1,982.11</b>
6 yard 2/week	1800	\$490.97	\$265.20	\$52.93	<b>\$809.10</b>
6 yard 3/week	2700	\$754.95	\$397.80	\$80.69	<b>\$1,233.44</b>
6 yard 4/week	3600	\$884.20	\$530.40	\$99.02	<b>\$1,513.62</b>
6 yard 5/week	4500	\$1,072.35	\$663.00	\$121.47	<b>\$1,856.82</b>
6 yard 6/week	5400	\$1,360.63	\$795.60	\$150.94	<b>\$2,307.17</b>
7 yard 2/week	2100	\$570.61	\$309.40	\$61.60	<b>\$941.61</b>
7 yard 3/week	3150	\$902.78	\$464.10	\$95.68	<b>\$1,462.56</b>
7 yard 4/week	4200	\$1,050.72	\$618.80	\$116.87	<b>\$1,786.39</b>
7 yard 5/week	5250	\$1,291.32	\$773.50	\$144.54	<b>\$2,209.36</b>
7 yard 6/week	6300	\$1,531.76	\$928.20	\$172.20	<b>\$2,632.16</b>
<u>Extra Bin (At service only)</u>	<u>lbs/empty</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee Surcharge</u>	<u>Total/ Month</u>
1 yard	150	\$12.33	\$5.10	\$1.22	<b>\$18.65</b>
2 yard	300	\$24.46	\$10.20	\$2.43	<b>\$37.09</b>
3 yard	450	\$43.67	\$15.30	\$4.13	<b>\$63.10</b>
4 yard	600	\$48.39	\$20.40	\$4.82	<b>\$73.61</b>
5 yard	750	\$51.83	\$25.50	\$5.41	<b>\$82.74</b>
6 yard	900	\$65.91	\$30.60	\$6.76	<b>\$103.27</b>
7 yard	1050	\$79.96	\$35.70	\$8.10	<b>\$123.76</b>

**BIN RENTAL**

<u>Service Level</u>	<u>lbs/wk</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee</u> <u>Surcharge</u>	<u>Total</u>
1 yard		\$12.99		\$0.91	<b>\$13.90</b>
3 yard		\$19.59		\$1.37	<b>\$20.96</b>
4 yard		\$22.67		\$1.59	<b>\$24.26</b>
5 yard		\$25.89		\$1.81	<b>\$27.70</b>
6 yard		\$29.16		\$2.04	<b>\$31.20</b>
7 yard		\$32.44		\$2.27	<b>\$34.71</b>
Office paper bin set-up charge		\$89.62		\$6.27	<b>\$95.89</b>
1-32 gallon can	28	\$12.69	\$4.13	\$1.18	<b>\$18.00</b>
2-32 gallon cans	56	\$25.38	\$8.25	\$2.35	<b>\$35.98</b>
3-32 gallon cans	84	\$38.14	\$12.38	\$3.54	<b>\$54.06</b>
4-32 gallon cans	112	\$50.85	\$16.50	\$4.71	<b>\$72.06</b>
5-32 gallon cans	140	\$63.56	\$20.63	\$5.89	<b>\$90.08</b>
6-32 gallon cans	168	\$76.28	\$24.75	\$7.07	<b>\$108.10</b>
1 commercial toter	65	\$18.45	\$9.58	\$1.96	<b>\$29.99</b>
2 commercial toters	130	\$36.86	\$19.15	\$3.92	<b>\$59.93</b>
3 commercial toters	195	\$55.31	\$28.73	\$5.88	<b>\$89.92</b>
4 commercial toters	260	\$73.77	\$38.31	\$7.85	<b>\$119.93</b>
5 commercial toters	325	\$92.18	\$47.88	\$9.80	<b>\$149.86</b>
6 commercial toters	390	\$110.64	\$57.46	\$11.77	<b>\$179.87</b>

**C&D DEBRIS BOXES**

<u>Service Level</u>	<u>lbs/yd</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee</u> <u>Surcharge</u>	<u>Total</u>
15 yard	272	\$167.85	\$93.84	\$18.32	<b>\$280.01</b>
20 yard	272	\$174.35	\$125.12	\$20.96	<b>\$320.43</b>
30 yard	272	\$186.02	\$187.68	\$26.16	<b>\$399.86</b>
33 yard	272	\$186.78	\$206.45	\$27.53	<b>\$420.76</b>
40 yard	272	\$201.56	\$250.24	\$31.63	<b>\$483.43</b>
50 yard	272	\$222.33	\$312.80	\$37.46	<b>\$572.59</b>

**COMMERCIAL DEBRIS BOXES**

<u>Service Level</u>	<u>lbs/yd</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee</u> <u>Surcharge</u>	<u>Total</u>
15 yard	272	\$167.85	\$138.72	\$21.46	<b>\$328.03</b>
20 yard	272	\$174.35	\$184.96	\$25.15	<b>\$384.46</b>
30 yard	272	\$186.02	\$277.44	\$32.44	<b>\$495.90</b>
33 yard	272	\$186.78	\$305.18	\$34.44	<b>\$526.40</b>

40 yard	272	\$201.56	\$369.92	\$40.00	<b>\$611.48</b>
50 yard	272	\$222.33	\$462.40	\$47.93	<b>\$732.66</b>

**TEMPORARY BINS**

<u>Service Level</u>	<u>lbs/yd</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee Surcharge</u>	<u>Total</u>
5 yard	150	\$84.76	\$25.50	\$7.72	<b>\$117.98</b>
6 yard	150	\$79.50	\$30.60	\$7.71	<b>\$117.81</b>
7 yard	150	\$75.56	\$35.70	\$7.79	<b>\$119.05</b>

**C&D TEMPORARY BINS**

<u>Service Level</u>	<u>lbs/yd</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee Surcharge</u>	<u>Total</u>
7 yard	150	\$75.56	\$24.15	\$6.98	<b>\$106.69</b>

**COMPACTOR FEES \***

<u>Service Level</u>	<u>Service</u>
10-15 yards	\$190.48
16-20 yards	\$205.12
21-30 yards	\$219.78
31-40 yards	\$234.42
41-50 yards	\$249.07

**WOOD RECYCLING DEBRIS BOXES**

<u>Service Level</u>	<u>lbs/yd</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee Surcharge</u>	<u>Total</u>
15 yard	345	\$162.99	\$64.74	\$15.94	<b>\$243.67</b>
20 yard	345	\$169.27	\$86.32	\$17.89	<b>\$273.48</b>
30 yard	345	\$180.60	\$129.48	\$21.71	<b>\$331.79</b>
40 yard	345	\$195.69	\$172.64	\$25.78	<b>\$394.11</b>

- \*PLUS: 1) TOTAL TRAVEL MILEAGE TIMES \$1.39 PER MILE.  
 2) LANDFILL FEES AS CHARGED AT THE LANDFILL.  
 3) COUNTY FRANCHISE FEE.

**TRANSFER STATIONS FEES**

<u>Service Level</u>	<u>lbs/yd</u>	<u>Service</u>	<u>Disposal</u>	<u>Fee</u> <u>Surcharge</u>	<u>Total</u>	<u>Rounded Fee</u>
1 yard	272	\$4.43	\$9.25	\$0.96	\$14.64	\$14.75
1/2 yard	272	\$2.21	\$4.62	\$0.48	\$7.31	\$7.25
<b>Tires</b>						
	<u>lbs/tire</u>					
car	43	\$0.21	\$3.23	\$0.24	\$3.68	\$3.75
truck	114	\$7.13	\$8.55	\$1.10	\$16.78	\$16.75
tractor	350	\$44.73	\$26.25	\$4.97	\$75.95	\$76.00
Euclid	1000	\$29.42	\$75.00	\$7.31	\$111.73	\$111.75
	<u>lbs/item</u>					
CFC appliances		\$27.35	\$4.00	\$2.19	\$33.54	\$33.25
appliances <sup>1</sup>		\$10.98	\$4.00	\$1.05	\$16.03	\$16.00
mattresses	54	\$13.58	\$1.88	\$1.08	\$16.54	\$16.25
box springs	51	\$13.73	\$1.78	\$1.09	\$16.60	\$16.25
	<u>lbs/yd</u>					
1 yard sheet rock	387	\$5.90	\$13.16	\$1.33	\$20.39	\$20.50
1 yard roofing	546	\$6.16	\$18.56	\$1.73	\$26.45	\$26.50
1 yard compacted	680	\$7.07	\$23.12	\$2.11	\$32.30	\$32.25
1 yard dirt/trash	816	\$9.76	\$27.74	\$2.63	\$40.13	\$40.25

**FRANCHISE AREA 4 PARCEL FEE**

<u>Service Level</u>	<u>lbs/month</u>	<u>Service</u>	<u>Disposal</u>	<u>Franchise</u> <u>Fee</u>	<u>Total</u>
Commercial	266.5	\$7.50	\$9.06	\$1.16	\$17.72
Mobile Home Park	266.5	\$7.50	\$9.06	\$1.16	\$17.72

## NOTES:

1. The disposal component of the rates for appliances is based on the fee charged by the WPWMA to accept the item at their facility.

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