MEMORANDUM

DEPARTMENT OF FACILITY SERVICES
COUNTY OF PLACER

To: Honorable Board of Supervisors

From: Mary Dietrich, Facility Services Director

By: Rob Unholz, Capital Improvements Program Manager

Subject: Placer County Animal Services Center, Project No. 4639
Award of Design-Build Contract to Unger Construction

ACTION REQUESTED:

1. Award the contract for the design and construction of the Placer County Animal Services Center, Project No. 4639, located at the Placer County Government Center in North Auburn, to the Design-Build (D-B) team of Unger Construction/Dreyfuss & Blackford Architects (Unger/Dreyfuss), in the amount of $17,989,404 out of the $22,108,459 in total budgeted net county cost and, upon County Counsel's review and approval of required bonds and insurance, authorize the Director of Facility Services to execute the contract and any required change orders consistent with the County Purchasing Manual and Section 20142 of the Public Contract Code; and

2. Approve and authorize the Auditor-Controller's Office to issue the payment of a stipend, in the amount of $50,000 each, to the two (2) unsuccessful proposers: McCarthy/LJONAKIS and Roebbelen/LPA.

BACKGROUND: On December 10, 2013, your Board authorized staff to proceed with the Request for Proposal (RFP) process with the three (3) most qualified D-B teams, as established during the Request for Qualifications (RFQ) portion of the RFP process for D-B delivery of the Placer County Animal Services Center. Those D-B Teams were Unger/Dreyfuss, McCarthy/LJONAKIS and Roebbelen/LPA. On that date, your Board also authorized payment of a stipend to the two (2) unsuccessful proposers, in the amount of $50,000 each.

Architectural Program

The project was based on an architectural program developed over the last decade in response to the needs identified in the Humane Society of the United States Report, dated June 22, 1999. This project has been anticipated and funding planned as part of the Capital Facilities Financing Plan which is now incorporated into the County's multi-year Capital Plan. With the collective involvement of consultants, HHS and Animal Services, Facility Services, private non-profit animal welfare and rescue groups, and the community, a Needs Assessment and Architectural Program was developed. These documents define a shelter that will flexibly meet the community's needs for animal services well into the future. The development of the program assumes the continuing and valued efforts of private non-profit rescue groups. The program is based on minimizing the length of stay for animals and providing features that maximize adoptions of less stressed, healthy pets. It also defines a facility that is cost effective to maintain, with long life-cycle materials and systems. This energy efficient facility will have a useful life of at least 50 years and will enable future expansion, without disruption of existing operations. The proposed facility is planned to incorporate the ability to flexibly house
animals between holding, isolation and adoption space in order to meet variable intake ratios and adapt to different levels of rescue and fostering activities. This flexibility will enable the Shelter to accommodate the County’s Animal Services needs for unincorporated Placer County, Auburn, Colfax, Loomis, Lincoln and Rocklin through 2035.

**Program Level Value Engineering**

Staff conducted a comprehensive program level Value Engineering effort with the assistance of TMCS Consulting, as the facilitator. The process was initiated with an all-day value engineering session on May 23, 2013 that was attended by 30 stakeholders, consultants, community representatives and two members of the Board of Supervisors. Follow on efforts continued for several months and identified 69 items for consideration. The design and performance criteria were modified to allow for the integration of 11 items for cost saving construction efficiencies.

**Request for Proposals**

The RFP was released on December 19, 2013. An on-site pre-proposal project orientation meeting was held on January 9, 2014, followed by a series of confidential all-day design meetings from January through March with each D-B team. The design review meetings provided an opportunity for the evaluation committee and staff to review, critique and assist each D-B team in the development and responsiveness of their solutions to the RFP in a confidential setting. This process culminated in the submittal of three responsive proposals on April 17th, with separate sealed cost proposals. Formal presentations were made by each team, on April 28th. The cost proposal from the top ranked D-B team, Unger/Dreyfuss, for Design-Build services to provide a fully functional and operational facility, was $18,464,718.

Over the first three weeks of May, the evaluation committee comprised of five staff from Animal Services and Facility Services conducted a comprehensive review of each of the submitted proposals. The proposals were evaluated based on “Best Value” criteria, as required in the Public Contract Code, with an emphasis on functionality, maintainability and operational and staffing efficiencies. The Master Architect, INDIGO Architects, including their sub-Consultants; Martha Seng with Jackson Ryan Architects and UC Davis Korett Shelter Medicine, Vanir Construction Management, Anna Piland, Animal Shelter Supervisor, and Roberta Peterson, DVM, Shelter Veterinarian, contributed to the evaluations as subject matter experts. Placer County IT/Telecomm was involved in evaluating the proposed design and cabling. Once the evaluations were completed, they were scored and the best design was determined based on technical merit and compliance with the RFP requirements. The cost proposals were then opened and calculated into the Best Value determination, resulting in the ranking below.
Best Value = Total Composite Score (Average of 5 Evaluator's Total Scores)  
Cost Proposal/$1million

<table>
<thead>
<tr>
<th>Design/Build Proposals</th>
<th>Total Composite Score</th>
<th>Cost Proposal/$1million</th>
<th>Best Value</th>
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</thead>
<tbody>
<tr>
<td>Unger/Dreyfuss</td>
<td>319</td>
<td>18.4647</td>
<td>17.2762</td>
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<tr>
<td>McCarthy/LIONAKIS</td>
<td>214</td>
<td>16.7257</td>
<td>12.8232</td>
</tr>
<tr>
<td>Roebbelin/LPA</td>
<td>189</td>
<td>17.6639</td>
<td>10.6997</td>
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Unger/Dreyfuss ranked highest in Best Value based on a comprehensive list of scoring criteria that includes adherence to the project program and design of a facility that maximizes staff efficiency, minimizes staff circulation and provides a healthy and safe environment for animals, staff and the public. Unger/Dreyfuss's composite score was 33% higher than the second ranked team and only 10% higher in cost. While all proposals were required to be 30% more efficient than a baseline code compliant facility, the Unger/Dreyfuss proposal also presented the lowest projected energy usage, at approximately 34% below baseline.

Some of the areas that distinguished the Unger/Dreyfuss team from the other teams were:

- **Innovation**
  - Two-Story Design
    - Compact, efficient second-story staff area separated from the public
- **Efficient Circulation (based on development of a time/motion study)**
  - Overall circulation is 41% less than the second ranked Proposal
    - Staff does not circulate through public space for work functions
    - Separates public and staff space
    - Separates dogs and cats and their owners
- **Energy efficiency**
  - Daylighting
    - North facing glazing in second floor staff area, public lobby, community room and clinic lobby/staff space
  - LED lighting throughout
  - High efficiency mechanical systems
• Kennel Operation
  o Efficient staff circulation
  o Durable, maintainable, cleanable materials
  o Odor Control
    ▪ Physical layout and separation of spaces
    ▪ Adequate air changes
  o Noise Control
    ▪ Effective use of acoustic materials
    ▪ Consideration of close proximity to the Juvenile Detention Center

• Disease Control
  o Cleanable surfaces
  o Centralized high pressure cleaning system
  o Efficient mechanical system

• Excellent site utilization
  o Barn/Pasture
  o Agility Yard
  o Indoor/Outdoor space for obedience training
  o Planning for future expansion

Contract Negotiations

In the process of contract negotiations, approximately $475,314 in value engineering items and cost reductions have been identified. Some of these reductions are attributable to changes in flooring materials, a reduction in the number of floor drains and eliminating thin brick on most of the west building elevation and all of the south elevation. Proposed program level Value Engineering items, determined during the May 23, 2013 Value Engineering session, were considered by all three D-B teams during the RFP, with further evaluation during contract negotiations. Vehicle sally-port revisions and reductions in the quantity and type of floor drains were determined to be the only viable items from the program level Value Engineering, and will be implemented.

Additional reductions, in the estimated amount of $373,500, will be realized through the use of an Owner Controlled Insurance Program (OCIP). This savings will accrue in the form of a Deductive Contract Change Order, once the exact amount is known. It is anticipated that further reductions in construction cost will result through the completion of the design process, as value engineering occurs in the development of specific features and systems.

In order to proceed, it is requested that your Board award the contract for the design and construction of the Placer County Animal Services Center, Project No. 4639 to the D-B team of Unger/Dreyfuss, in the amount of $17,989,404; and approve and authorize the Auditor-Controller’s Office to issue the payment of a stipend, in the amount of $50,000 each, to the two (2) unsuccessful proposers: McCarthy/LIONAKIS and Roebbelen/LPA.
ENVIRONMENTAL IMPACT: A Mitigated Negative Declaration was prepared and the required environmental document filings were completed pursuant to the provisions of the California Environmental Quality Act (CEQA). All received public commentaries have been addressed and a Mitigation Reporting and Monitoring Plan has been adopted. On November 21, 2013 the Placer County Zoning Administrator approved the project’s Minor Use Permit with conditions of approval and accepted the Mitigated Negative Declaration. A Notice of Determination was posted by the Placer County Clerk on November 26, 2013 through January 6, 2014 and also filed with the State Office of Planning and Research. No appeals were lodged regarding these environmental documents.

FISCAL IMPACT: This project is included in the County’s multi-year Capital Plan approved for FY 2014-15. The total project cost of the Placer County Animal Services Center is projected to be $22,108,459 in budgeted net county cost. This includes $17,989,404 for the Design-Build contract; $850,000 for the needs assessment, programming, environmental document, design/performance criteria, RFP development, value engineering, RFP process and stipends; $1.3 million for contract construction management, quality assurance testing and inspection, storm water compliance, labor compliance and commissioning; and $1,969,055 for project management, force account, fees and contingencies. Approximately $2,233,821 has been expended and encumbered to date. There is currently $19,874,638 appropriated in the Capital Projects Fund, Placer County Animal Services Center Project Account.
August 19, 2014

Board of Supervisors
Placer County
175 Fulweiler Avenue
Auburn, CA 95603

Sent via Email - bos@placer.ca.gov

RE: SUPPORT FOR NEW PLACER COUNTY ANIMAL SHELTER FACILITY

Dear Chairman Duran and Members of the Board:

On behalf of The Humane Society of the United States (HSUS), the nation’s largest animal protection organization, I am writing to urge your support for plans to build a new animal shelter in Placer County.

As long ago as 1999, when The HSUS conducted a consultation for Placer County, we have been recommending significant improvements to the animal care facility. Placer’s human population — and hence, demands for animal care services — have grown significantly over those years, and are anticipated to continue. It would be a mistake to continue trying to “get by” with the existing outdated facility as that would fail to serve the interests of your citizens and the animals they care for in your communities. We are glad that you have worked with the professionals at UC Davis Koret Shelter Medicine Program to design a facility that fits Placer’s needs.

With plans drawn and bids in hand, now is the time for Placer to act on this long-standing need. We are particularly heartened that the new facility will provide affordable spay/neuter services to Placer residents — and we encourage you to ensure all your residents are made aware so they can do their part to proactively manage the pet population.

Thank you in advance for considering these comments. We urge your AYE vote in support of this important project.

Sincerely,

Jennifer Fearing
Deputy Director, Policy & Programs
5714 Folsom Blvd. #223 | Sacramento, CA 95819
jfearing@humanesociety.org – email | (916) 992-3667 – tel
Aug. 17, 2014

Supervisor Jim Holmes and the other Supervisors
Placer County Board of Supervisors
175 Fulweller Avenue
Auburn CA 95603

Honorable Supervisors,

I am writing to express support for the proposal to construct a new animal shelter in Auburn. The animal care staff and the homeless animals of Placer County deserve a better work setting than the one they have. I know some of your constituents caution against spending money on a new animal shelter, but I think the best decision is to go ahead and replace the outdated shelter. Even if they don't tell you so, people and pets in this county will be grateful for years to come.

Thank you for your efforts to help animals!

Sincerely,

Sue Stack

Newcastle, California
Dear Board of Supervisors,

It is far past time to do the right thing for the homeless animals in our county. The Auburn Animal Shelter is an embarrassment and a disservice to both the staff and volunteers who work there, as well as the homeless animals who have no voice but ours. They have no money but ours.

I urge you to vote to build a new animal shelter.

Thank you,

Sallysue

Sallysue Stein
sssarcastic@gmail.com
8311 Country Club Lane
Auburn CA 95602
From: Samantha Hendon [mailto:samanthahendon@comcast.net]
Sent: Monday, August 18, 2014 8:47 PM
To: Placer County Board of Supervisors
Subject: Animal Shelter Funding

I am writing to support the construction of a new Placer County Animal Services Shelter facility. For over two decades, a new facility has been desperately needed. During this time, there have been promises and commitments to the new facility, only to be revoked and tabled.

I have served as a volunteer at this shelter, and the facility is a disgrace. Our abused, abandoned and desperate animals deserve a new shelter, which also insures staff efficiency. Placer County citizens, animals and public safety.

As elected officials, you define the culture and priorities of Placer County. You have a responsibility to your constituents who have waited for two decades for a humane facility. Most importantly, you must leave the legacy of civilized, compassionate and humane leadership.

The greatness of a nation can be judged by the way its animals are treated. - Mahatma Gandhi

Regards,

Samantha & Todd Hendon
3521 Courtney Court
Roseville CA 95747
916-784-3518
From: Julie Stewart [mailto:riulesda@yahoo.com]
Sent: Monday, August 18, 2014 8:16 PM
To: Placer County Board of Supervisors
Subject: Aug 26th Auburn Animal Shelter board meeting

Please after all of this time, build a new shelter. We can't ignore the need for all of the animals. We need up to date care. It is inhumane to keep ignoring the need for housing and medical attention that they deserve. Please vote yes Julie Stewart Sacramento
From: Wendy [mailto:wdapore@yahoo.com]
Sent: Monday, August 18, 2014 5:01 PM
To: Placer County Board of Supervisors
Subject: Auburn Shelter

I am writing to voice my support of moving forward with the construction of the new Placer County Animal Services shelter facility. I have been a Placer County resident for more than 20 years. For more than two decades, a new facility has been desperately needed and promises and commitments have been made to move forward with its construction. Yet time and time again, these promises and commitments have been retracted.

I served as a volunteer at this shelter for many years. I can tell you from first hand experience, that this shelter is literally falling apart. The air handling equipment is outdated and inadequate - the heating/air unit broke down numerous times during my tenure. The water drainage system in the kennel areas prohibits adequate and proper disease control. The kennels themselves are wrought with danger from sharp edges and rusty wires, often causing injuries to the animal inside. The shelter was built in 1960 at a time when the population of Placer County was only 56,998 people. Currently, the population is 348,432 - this shelter is now grossly undersized to handle the current and growing population. In 1960, the mission was only to house, then dispose of the animals in their care, but today's opinion surveys have shown that the public is now demanding better for its animals. The new shelter should be built with this in mind - not only sheltering the animals, but making their stay as comfortable, safe and stress-free as possible, making an effort to rehome them and show the animals in their best light - that is impossible to do in a shelter that has deteriorated to the point of no longer being a safe place to house animals. Additionally, in order to get animals rehomed, you must first get the public in the door to view animals. This is difficult to do when people are reluctant to visit, due to the current shelter's unpleasant appearance and unhealthy environment.

As elected officials, you are a voice for the animals as well as the voice of your constituents. We want the new shelter, we need the new shelter, and Placer County's homeless pets deserve the new shelter. Please leave a legacy of compassionate and humane leadership by voting to move forward with the building of the new Placer County Animal Services shelter facility.

Thank you,

Wendy Dapore
Rocklin, CA
From: Mrs. Claire Hardesty
Date: August 18, 2014

To the Placer County Board of Supervisors, I am writing in support of continuing the efforts to construct the new Placer County Animal Services Facility. As a former volunteer, design professional and animal lover I can say that this new facility is greatly needed.

The current facility does not meet the needs of the community or staff. I request that you visit the shelter, walk the facility as a guest coming to complete paperwork - just from the beginning you will be crowded out of the lobby, you will notice the extremely dilapidated and worn down conditions of the building, that also do not meet current code requirements. Walk the building as the staff/volunteers and you will not feel pride in this complex, a simple feeling that greatly improves work moral and overall community health. Most importantly experience the facility as an abandoned or surrendered dog, lost cat waiting for its family to come, or one of the occasional livestock that needs a safe place for a while. The cold concrete block building does not foster a healthy environment, the facilities for training, free time/outside and treatment are the best that staff and volunteers could do given what they’ve got. The interior lacks appropriate daylighting and sound mitigation leaving animals at the mercy of staff availability and volunteers to give them some respite from the cold loud stressful echo's of other animals housed so tightly together. In addition the facility lacks the essential component of segregation of programs, putting the health and safety of animals, staff, volunteers and the public at risk.

Placer County has a great community of animal lovers who have lobbied and acknowledged the need to give our animals, staff and potential adopters a better facility. The designs created and selected in the DB competition are worthy of moving forward. The new facility would greatly improve health and wellness of the animals and consequently increase adoption/release rates, staff moral and community involvement. I ask you think of this facility not as dollars but as the animals and community that use it, I strongly believe you will understand the need for the new Placer County Animal Facility.

Best,
Claire Hardesty, LEED AP
Former PCAS volunteer
Placer County Resident
Assistant Intake Coordinator, NorCal GSP Rescue
From: Shane Libby [mailto:shane.libby@ymail.com]
Sent: Monday, August 18, 2014 2:13 PM
To: Placer County Board of Supervisors
Subject: Re: New Animal Shelter for Placer County

Dear Supervisors,

I am writing to urge you to support the building of the new animal shelter for Placer County.

As a volunteer there for over a year, I witnessed first hand the deplorable conditions of the building. Not only are there not enough kennels, the dogs in quarantine or on stray holds never get to see the light of day for days at a time because the kennels are indoors. It's like prison. The old concrete slabs with jail metal doors are not only depressing but are extremely scary for dogs brought into the shelter. The kennels are positioned where the dogs have to face one another, creating unnecessary levels of stress for these dogs. Dogs can develop kennel stress very easily and the current shelter does not in any way support a humane environment these dogs need and deserve. Animals are under extreme stress while at the shelter and this stress can cost them their lives. Dogs must pass a strenuous behavior test to make it to the adoption floor and the more stressed and frightened they are, the harder it is to pass this test. If they don't pass, they die. To me, this is a very serious matter and we can and must do better.

The cat area is as depressing. This area consists of tiny little rooms with tiny cages and no room to move around. Cats spend all their remaining days locked in tiny cages inside tiny rooms. They have no cat room to roam and play aiding in getting the recognized and adopted. There is no place to take a cat to play with it which would aid in getting it adopted. There is nothing friendly about the place and a shelter needs to be as attractive as possible to attract adopters and give them an enjoyable experience in this process.

Building a new shelter will hopefully provide the dogs with indoor/outdoor kennels, cleaner, modern environments which will reduce some of the stress and ultimately save lives. No one wants to see dogs and cats lose their lives due to the stressful conditions of the shelter. Placer County needs to take pride in it's facilities and ensure we have modern buildings that are on par with other counties. How we treat our homeless animals is a reflection of the value we place on life and I think the message you want to send is that you care about life and you care about our homeless animals and you want to do the right thing. The shelter has been placed on the back burner for far too long and deserves to get the funding to move forward with the build.

Building a new shelter brings about so much hope for these animals and the community members who work hard to save them. A new shelter would open up so many possibilities, one of which is the hope that the shelter services could be overseen by a knowledgeable, credible 501 c 3 rescue in good standing. I would suggest you take some time to contact Sammie's Friends in Nevada County and speak to Cheryl Wicks about the benefits of having a shelter program operated by a credible rescue group in the community. A rescue group could provide training and education to shelter staff and manage the shelter from a trained, educated and humane position, something that is very needed in Placer County. With a new shelter and rescue management, so many lives could be saved in this county and Placer could stand proud because of it and pave the way for other counties.
Thank you for taking the time to read my letter and I hope you will do the right thing and go forward with the plans for the new shelter. If you have any doubt, take a few moments and go over there and walk through the stray side and the adoption side. You will see all you need to see to see to move you in the right direction.

Sincerely,
Shane Libby, Placer County resident and animal advocate
For years the citizens of Placer County have made known to you the desperate need for a new animal shelter. My husband and I want to make our voices heard in this matter. As longtime residents, voters, and concerned pet owners of Placer County we would like to strongly urge the board to go forward with allocating funds for a new shelter that will better serve the community.

Al and Carol Frei
1004 Croatia Ct.
Roseville, CA 95661

Sent from my iPad
To all members of the Placer County Board of Supervisors,

I am writing to encourage your continued support for building the new animal shelter in Auburn. I think everyone is in agreement that the current facility is no longer functional or safe for either humans or animals.

We have come so far in this quest that is into its second decade. Please don’t abandon the project now.

Most Sincerely,
Joy Smith
To: Placer County Board of Supervisors  
From: Dr. Carol Jong, Placer County Resident  
Date: August 17, 2014

I am writing to support the construction of a new Placer County Animal Services Shelter facility. For over two decades, a new facility has been desperately needed. During this time, there have been promises and commitments to the new facility, only to be revoked and tabled.

I have served as a volunteer at this shelter, and the facility is a disgrace. Our abused, abandoned and desperate animals deserve a new shelter, which also insures staff efficiency, Placer County citizens, animals and public safety.

As elected officials, you define the culture and priorities of Placer County. You have a responsibility to your constituents who have waited for two decades for a humane facility. Most importantly, you must leave the legacy of civilized, compassionate and humane leadership.

*The greatness of a nation can be judged by the way its animals are treated.* - *Mahatma Gandhi*

Regards,  
Carol Jong
To: Placer County Board of Supervisors
From: Lisa Whelihan

Date: August 17, 2014

I am writing to support the construction of a new Placer County Animal Services Shelter facility. For over two decades, a new facility has been desperately needed. During this time, there have been promises and commitments to the new facility, only to be revoked and tabled.

I have adopted two very special dogs from this shelter, and the facility is very run down. Our abused, abandoned and desperate animals deserve a new shelter, which also insures staff efficiency, Placer County citizens, animals and public safety.

As elected officials, you define the culture and priorities of Placer County. You have a responsibility to your constituents who have waited for two decades for a humane facility. Most importantly, you must leave the legacy of civilized, compassionate and humane leadership.

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Regards,
Lisa Whelihan
I strongly support the proposal for a badly needed new County Animal Shelter appropriate for the needs of the citizens and animals of Placer County. The need for a larger and more modern shelter has been recognized for at least 15 years. It is clear to all who have seen it that the current 42 year old facility is grossly inadequate to provide quality care for the animals housed there, and it is a depressing place to go to adopt an animal.

The planned facility would house more animals, it would greatly improve their veterinary care, provide a quarantine area to reduce the spread of disease, and it would increase their adoptability. It would improve public safety by its increased ability to house roaming animals that might be threatening to humans.

The County faces many demands on its resources, but a new shelter commensurate with our current population and with modern standards of animal welfare is long overdue. The longer the County waits to build it, the more expensive it will become. I hope you will approve this proposal and move forward with construction as soon as possible.

Sincerely,

Sharon Clevesy
3307 Sunset Terrace
Auburn, CA 95602
Dear Supervisors:

I have been a veterinarian in Placer County for over 32 years and have seen so much change and development in our area. I have also seen the service provided by our Animal Control Officers and how they strive to meet the public’s need and provide care for injured, abused, and abandoned animals. They do this working in a facility that has become outdated and in need of improvement and expansion.

It is my opinion, for the greater good of our community, a new facility be constructed to not only meet our current needs but to anticipate our county’s growth over the next decade or more. This would be good public policy benefiting our growing population of humans and animals by providing improved care and better public safety.

Sincerely,

Edward J. Fritz, DVM
Colfax Veterinary Hospital
1333 Hwy 174
Colfax, CA 95713
(530) 346-2297
Dear Sirs and Madams:

You have a duty and obligation as a community to provide adequate, safe and humane care of homeless animals. The current shelter no longer meets the needs of the community it serves and a new state of the art facility is required to continue to provide a required service and duty to the families and animals that live in this community. Please remember that the people of the community have been waiting a long time for new facility that enhances staff efficiency, benefits the citizens, animals and public safety. Please remember that the community will long remember those who vote for a new animal services facility.

Thank you kindly for your consideration in this matter.

Sincerely
L. Fernandez