



**MEMORANDUM  
PUBLIC WORKS  
TRANSIT DIVISION**  
County of Placer

**TO:** Honorable Board of Supervisors **DATE:** December 6, 2022  
**FROM:** Ken Grehm, Director of Public Works  
**BY:** Jaime Wright, Public Works Manager – Transit Services  
**SUBJECT:** Placer County Transit and Tahoe Truckee Area Regional Transit / Public Transportation Agency Safety Plan

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**ACTION REQUESTED**

1. Adopt a Resolution to approve and authorize the Director of Public Works, or designee to sign the Placer County Department of Public Works 2022 Public Transportation Agency Safety Plan Update required by the Federal Transit Administration for Placer County Transit and Tahoe Truckee Area Regional Transit.
2. Determine that the proposed action is exempt from environmental review under the California Environmental Quality Act Guidelines Section 15275(a).

**BACKGROUND**

Placer County receives annual funding from the Federal Transit Administration (FTA) directly from the FTA and as a sub-recipient to both Caltrans and Nevada Department of Transportation. FTA has implemented a new requirement of all funding recipients to develop a Public Transportation Agency Safety Plan (PTASP), identifying safety performance targets, which are required to be updated on an annual basis. On June 28, 2022, the Board approved the 2022 annual safety plan update. Following the approval of the annual plan update, additional requirements were established for the PTASP, to be implemented through the Bipartisan Infrastructure Law, resulting in a second update to our agency plan to become compliant by December 31, 2022.

Through the PTASP regulation (49 C.F.R. § 673), the FTA requires transit agencies implement a safety management system to manage safety risk, to help agencies maintain or improve their safety performance. On an annual basis Tahoe Truckee Area Regional Transit and Placer County Transit will develop safety performance indicators (SPIs) and safety performance targets (SPTs) to assist in monitoring and tracking safety performance. The SPIs and SPTs will help the department prioritize resources to address safety risk and monitor how well investments are working. The SPIs for Public Transit related incidents are Total Fatalities, Total Fatalities per 100,000 miles, Total Injuries, Total Injuries per 100,000 miles, Total Safety Events and Safety Events per 100,000 miles.

The plan, including SPTs, must be updated and certified by the transit agency and the Board of Supervisors annually. The plan has been and will continue to be reviewed and updated on an annual basis by the Public Works Department and presented annually to the Board of Supervisors for approval. This current plan will be valid through June 2023.

Honorable Board of Supervisors

December 6, 2022

Placer County Transit and Tahoe Truckee Area Regional Transit / Public Transportation Agency  
Safety Plan

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**ENVIRONMENTAL IMPACT**

This project is statutorily exempt from CEQA pursuant to CEQA Guidelines Section 15275(a), as it is a project to provide passenger service. These activities are also categorically exempt pursuant to NEPA requirements.

**FISCAL IMPACT**

There is no fiscal impact associated with the Public Transportation Agency Safety Plan. The document was prepared by DPW staff within the budgeted resources of the department. There is no impact on the General Fund.

**ATTACHMENTS**

Attachment A - Resolution

Attachment B - Placer County Transit and Tahoe Truckee Area Regional Transit Public  
Transportation Agency Safety Plan (PTASP)

Attachment A  
**Before the Board of Supervisors  
County of Placer, State of California**

**In the matter of:** A Resolution to approve and authorize the Director of Public Works, or designee to sign the Placer County Department of Public Works 2022 Public Transportation Agency Safety Plan required by the Federal Transit Administration for Placer County Transit and Tahoe Truckee Area Regional Transit.

Resolution No.: \_\_\_\_\_

The following Resolution was duly passed by the Board of Supervisors of the County of Placer at a regular meeting held December 6, 2022, by the following vote:

Ayes:

Noes:

Absent:

Signed and approved by me after its passage.

\_\_\_\_\_  
Chair, Board of Supervisors

Attest:

\_\_\_\_\_  
Clerk of said Board

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WHEREAS, Placer County is a recipient of Federal Transit Administration (FTA) funds; and

WHEREAS, the Department of Public Works has prepared the Public Transportation Agency Safety Plan; and

WHEREAS, the Public Transportation Agency Safety Plan is required to be updated and submitted to the FTA annually.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of the County of Placer, State of California, that the Board hereby approves and authorizes the Director of Public Works, or designee to sign the Placer County Department of Public Works 2022 Public Transportation Agency Safety Plan for Placer County Transit and Tahoe Truckee Area Regional Transit.

Attachment B



**PLACER COUNTY TRANSIT**  
***"We're going your way!"***



**TART**  
Tahoe Truckee Area Regional Transit

**Placer County Transit & Tahoe Truckee Area Regional Transit**

**11432 F Avenue, Auburn, Ca. 95603**

**870 Cabin Creek Road, Truckee, Ca. 96161**

**Agency Safety Plan**

**Adopted: November 3, 2020**

**Updated: December 6, 2022**

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Signature of Accountable Executive  
Ken Grehm, Director of Public Works  
Placer County

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Date

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### *Definitions*

Accident means an Event that involves any of the following: a loss of life; a report of a serious injury to a person; a collision of public transportation vehicles; an evacuation for life safety reasons.

Accountable Executive means the single, identifiable person who has ultimate responsibility for carrying out the Public Transportation Agency Safety Plan of the Agency; responsibility for carrying out the Agency's Transit Asset Management Plan; and control or direction over the human and capital resources needed to develop and maintain both the Agency's Public Transportation Agency Safety Plan, in accordance with 49 U.S.C. § 5329(d), and the Agency's Transit Asset Management Plan in accordance with 49 U.S.C. § 5326.

Agency or Transit Agency means Placer County Transit and Tahoe Truckee Area Regional Transit, operated by the County of Placer.

Placer County Board of Supervisors means governing body of Placer County Transit and Tahoe Truckee Area Regional Transit.

Caltrans means the California Department of Transportation

Chief Safety Officer means the adequately trained individual who has responsibility for safety and reports directly to the Transit Agency's chief executive officer.

CFR means Code of Federal Regulations.

Event means any Accident, Incident, or Occurrence.

FTA means the Federal Transit Administration, an operating administration within the United States Department of Transportation.

Hazard means any real or potential condition that can cause injury, illness, or death, damage to or loss of the facilities, equipment, rolling stock, or infrastructure of the system, or damage to the environment.

Incident means an Event that involves any of the following: a personal injury that is not a serious injury, one or more injuries requiring medical transport, or damage to facilities, equipment, rolling stock, or infrastructure that disrupts the operations of the Transit Agency.

Investigation means the process of determining the causal and contributing factors of an accident, incident, or hazard, for the purpose of preventing recurrence and mitigating risk.

National Public Transportation Safety Plan means the plan to improve the safety of all public transportation systems that receive federal financial assistance under 49 U.S.C. Chapter 53.

Occurrence means an Event without any personal injury in which any damage to facilities, equipment, rolling stock, or infrastructure does not disrupt the operations of the Transit Agency.

Part 673 means 49 CFR (Code of Federal Regulations) Part 673.

Performance Measure means an expression based on a quantifiable indicator of performance or condition that is used to establish targets and to assess progress toward meeting the established targets.

Performance target means a quantifiable level of performance or condition, expressed as a value for the measure, to be achieved within a time period required by the Federal Transit Administration (FTA).

Risk means the composite of predicted severity and likelihood of the potential effect of a hazard.

Risk mitigation means a method or methods to eliminate or reduce the effects of hazards.

Safety Assurance means processes within the Transit Agency's Safety Management Systems that function to ensure the implementation and effectiveness of safety risk mitigation, and to ensure that the Transit Agency meets or exceeds its safety objectives through the collection, analysis, and assessment of information.

Safety Management Policy means the Transit Agency's documented commitment to safety, which defines the Transit Agency's safety objectives and the accountabilities and responsibilities of its employees in regard to safety.

Safety Management Systems (SMS) means the formal, top-down, organization-wide approach to managing safety risk and assuring the effectiveness of a Transit Agency's safety risk mitigation. SMS includes systematic procedures, practices, and policies for managing risks and hazards.

Safety Performance Target (SPT) means a Performance Target related to safety management activities.

Safety Promotion means a combination of training and communication of safety information to support SMS as applied to the Transit Agency's public transportation system.

Safety Risk Assessment (SRA) means the formal activity whereby the Transit Agency determines Safety Risk Management priorities by establishing the significance or value of its safety risks.

Safety Risk Management (SRM) means a process within the Transit Agency's Public Transportation Agency Safety Plan for identifying hazards and analyzing, assessing, and mitigating safety risk.

Serious injury means any injury which: (1) requires hospitalization for more than 48 hours, commencing within seven days from the date the injury was received, (2) results in a fracture of any bone (except simple fractures of fingers, toes, or noses), (3) causes severe hemorrhages, nerve, muscle, or tendon damage; (4) involves any internal organ, or (5) involves second or third-degree burns, or any burns affecting more than five percent of the body surface.

State of Good Repair (SGR) means the condition in which a capital asset is able to operate at a full level of performance.

Transit Asset Management Plan means the strategic and systematic practice of procuring, operating, inspecting, maintaining, rehabilitating, and replacing transit capital assets to manage their performance, risks, and costs over their life cycles, for the purpose of providing safe, cost-effective, and reliable public transportation, as required by 49 U.S.C. 5326 and 49 CFR part 625.

U.S.C. means United States Code.

### *Section 1 Transit Agency Information*

Placer County Transit and Tahoe Truckee Area Regional Transit are operated by Placer County. Basic provisions for the government of counties are contained in the California Constitution and the California Government Code. A county is the largest political subdivision of the state and is vested by the Legislature with the powers necessary to provide for the health and welfare of the people within its borders. The California Constitution recognizes two types of counties: general law counties and charter counties. General law counties adhere to state law as to the number and

duties of county elected officials. Placer County, as a charter county, has a limited degree of “home rule” authority that may provide for the election, compensation, terms, removal, and salary of the governing board. Responsibilities and the delegation for preparation, review and approval of the budget are established by statute and ordinance and by policies coordinated through the Board of Supervisors, the County Executive Officer and the Auditor-Controller. Under the County Charter, the County Executive Office is responsible for providing systematic planning of the budget, recommending long-range capital planning, and must recommend an annual budget after reviewing requests of all departments and agencies for which the Board is responsible or which request County funds.

Placer County operates fixed route and paratransit services in Truckee, North Lake Tahoe, Colfax, Auburn, Lincoln, Rocklin, Roseville, and Loomis located within Placer County, California. As further point of clarification, the Taylor Road shuttle operated in Loomis, Newcastle, Penryn and Rocklin is a deviated fixed route service operated by the Dial-a-Ride contractor. Placer County Transit and Tahoe Truckee Area Regional Transit do purchase transportation services from MV Transportation. Placer County Transit and Tahoe Truckee Area Regional Transit are recipients/subrecipients of Federal Transit Administration (FTA) Section 5307, 5311, and 5339 funds. Placer County Transit and Tahoe Truckee Area Regional Transit do not provide transportation on behalf of another entity. Although Placer County Transit and Tahoe Truckee Area Regional Transit do not provide transportation on behalf of another entity, Placer County does enter into intergovernmental agreements (IOMs) and memoranda of understandings (MOUs) to operate transit services within neighboring jurisdictions and cities within Placer County.

#### *Subsection 1.1 Accountable Executive*

Placer County Transit and Tahoe Truckee Area Regional Transit’s Accountable Executive is the Placer County Director of Public Works. The Director of Public Works is the single, identifiable person who has ultimate responsibility for carrying out this Agency Safety Plan and the Placer County Transit and Tahoe Truckee Area Regional Transit’s Transit Asset Management (TAM) Plan, and control or direction over the human and capital resources needed to develop and maintain both this Plan and the TAM Plan.

The Director of Public Works is accountable for ensuring that the Agency’s Safety Management Systems (SMS) is effectively implemented throughout the Agency’s public transportation system. The Director of Public Works is accountable for ensuring action is taken, as necessary, to address substandard performance in the Agency’s SMS. The Director of Public Works may delegate specific responsibilities, but the ultimate accountability for the Transit Agency’s safety performance cannot be delegated and always rests with the Director of Public Works.

#### *Subsection 1.2 Chief Safety Officer*

The Director of Public Works designates the Deputy Director of Public Works, William Garner and Public Works Transit Manger, Jaime Wright as Placer County Transit and Tahoe Truckee Area Regional Transit’s Chief Safety Officers who have the authority and responsibility for day-to-day implementation and operation of the Agency’s SMS. In addition to the Chief Safety



Officers overseeing the transit operations, the Placer County Department of Public Works has a position that is the designated safety coordinator for all safety initiatives within the Department. The departmental safety coordinator provides overall guidance and support to assist the Chief Safety Officers. The Chief Safety Officers holds a direct line of reporting to the Accountable Executive and has a strong working relationship with the operations and asset management functions at Placer County Transit and Tahoe Truckee Area Regional Transit. The Placer County Risk Management Department provides overall safety guidance to County operations and represents the transit operations on the California Transit Insurance Pool board of directors. Risk Management provides investigative services for accidents and incidents.

### *Section 2 Plan Development, Approval, and Updates*

Placer County developed the contents of the Placer County Transit and Tahoe Truckee Area Regional Transit's plan using a template provided by Caltrans as of February 2020 to meet requirements specified in 49 CFR Part 673 and comply with Part 673.11(d). This Plan is based on the four (4) principles or pillars of the Safety Management Systems (SMS). SMS is defined as the formal, top-down, organization-wide, data-driven approach to managing safety risk and assuring the effectiveness of safety mitigations. It includes systematic policies, procedures, and practices for the management of safety risk. The four principles or pillars of SMS are: (1) Safety Management Policy; (2) Safety Risk Management; (3) Safety Assurance; and (4) Safety Promotion.

#### *Subsection 2.1 Drafting the Plan*

Placer County drafted this Plan with the assistance of Caltrans, thus meeting the requirements of 49 CFR Part 673.11(d). FTA will oversee compliance with the requirements of Part 673 through the existing Triennial Review processes.

Should Placer County Transit and Tahoe Truckee Area Regional Transit no longer meet the definition of a small public transportation provider by operating more than 100 vehicles, Placer County Transit and Tahoe Truckee Area Regional Transit must fulfil requirements of systems operating more than 100 vehicles. Placer County is not expected meet the definition of a large public transportation provider in the foreseeable future.

#### *Subsection 2.2 Signature by the Accountable Executive and Approval by the Board*

Pursuant to 49 CFR Part 673.11 (a)(1), this Agency Safety Plan and subsequent updates must be signed by the Accountable Executive and approved by the Placer County Board of Supervisors. Documentation of Board approval is found in Attachment [A].

#### *Subsection 2.3 Certification of Compliance*

Pursuant to 49 CFR Parts 673.13(a) and 673.13(b), Placer County certifies that it has established this Agency Safety Plan, meeting the requirements of 49 CFR Part 673 by July 20, 2020 and will certify its compliance with 49 CFR Part 673.

After initial certification, and on an annual basis Placer County must update this Agency Safety Plan by July 20 in perpetuity. All Agency Safety Plan updates shall be signed by the Accountable Executive and approved by the Placer County Board of Supervisors.

FTA does not require this plan to be submitted to FTA. Instead, Placer County will certify that it has established this Safety Plan, which fulfills the requirements under Part 673. FTA annually amends and issues the list of Certifications and Assurances. Placer County will review such guidance for incorporation into the safety program as necessary.

#### *Subsection 2.4 Plan Review and Updates*

Placer County updates this Safety Plan when information, processes or activities change within the Agency and/or when Part 673 undergoes significant changes, or annually, whichever comes sooner. As Placer County Transit and Tahoe Truckee Area Regional Transit collects data through its Safety Risk Management and Safety Assurance processes, shared with Caltrans and the local Metropolitan Planning Organization (MPO) as described in subsection 3.1 below, the MPO and Caltrans will evaluate Placer County Transit and Tahoe Truckee Area Regional Transit's safety performance targets (SPTs) to determine whether they need to be changed, as well.

This Plan will be jointly reviewed and updated by the Chief Safety Officers and Director of Public Works, with the assistance of subject matter experts, each April, with updates completed no later than June 30. The Accountable Executive will approve any changes, then forward on to the Placer County Board of Supervisors for approval.

This Plan may need to be reviewed and updated more frequently based on the following:

- We determine our approach to mitigating safety deficiencies is ineffective;
- We make significant changes to service delivery;
- We introduce new processes or procedures that may impact safety;
- We change or re-prioritize resources available to support SMS;
- We significantly change our organizational structure.

### *Section 3 Safety Performance Targets (SPTs)*

#### *Subsection 3.1 Target Development*

Placer County Transit and Tahoe Truckee Area Regional Transit includes SPTs in this Safety Plan. These targets are specific numerical targets set by Placer County Transit and Tahoe Truckee Area Regional Transit and are based on the safety Performance Measures established by FTA in the National Public Transportation Safety Plan. In the most recent version, the 2017 NSP3, FTA adopted four initial safety Performance Measures: (1) Fatalities, (2) Injuries, (3) Safety Events, and (4) System Reliability.

Placer County Transit and Tahoe Truckee Area Regional Transit developed safety performance targets that it will review and update annually. The specific safety performance targets are based on the safety performance measures established under the National Public Transportation Safety Plan and the safety performance goals set by Caltrans based on the past three (3) Calendar years of data. The Safety Performance Targets for Placer County Transit and Tahoe Truckee Area Regional Transit for the year 2022 is expected to stay within 1% +/- of previous three years data pertaining to fatalities, injuries, safety events, and system reliability.

Baseline Data	Fatalities (Total)	Fatalities (per 100K VRM)	Injuries (Total)	Injuries (per 100K VRM)	Safety Events (Total)	Safety Events (per 100K VRM)	Annual VRM	System Reliability (VRM/Failures)
Fixed Route 2019	0	0	8	.56	83	5.76	1,440,746	25,728
Demand Response 2019	0	0	1	.46	6	2.77	216,612	15,472
Fixed Route 2020	0	0	3	.22	46	3.43	1,340,626	23,940
Demand Response 2020	0	0	1	.51	2	1.02	195,875	32,646
Fixed Route 2021	0	0	6	.47	62	4.89	1,266,606	22,618
Demand Response 2021	0	0	0	0	3	3.23	92,936	15,489

FTA requires Caltrans to coordinate with Placer County Transit and Tahoe Truckee Area Regional Transit and the Placer County Transportation Planning Agency and the Tahoe Regional Planning Agency to the maximum extent practicable. Pursuant to 49 CFR Part 673.15(a), Placer County Transit and Tahoe Truckee Area Regional Transit will make safety performance targets available annually on September 1 to Placer County Transportation Planning Agency and Tahoe Regional Planning Agency to aid in the planning process upon certification of this plan. Additionally, Placer County Transit and Tahoe Truckee Area Regional Transit will transmit performance data against the safety performance targets to Caltrans, Placer County Transportation Planning Agency and Tahoe Regional Planning Agency annually on September 1.

Caltrans will conduct coordination meetings with Placer County Transportation Planning Agency and Tahoe Regional Planning Agency for the selection of State and MPO safety performance targets and goals.

Mode of Transit Service	Fatalities 2022 Target	Injuries 2022 Target	Safety Events 2022 Target	System Reliability (VRM/Failures) 2022 Target
Fixed Route Integer Target - 2022	0	6	63.67	
Fixed Route Vehicle Revenue Miles per Target - 2022	0	.42	4.70	24,095
Demand Response Integer Target - 2022	0	.67	3.67	
Demand Response Vehicle Revenue Miles per Target - 2022	0	.32	2.34	21,202

*Section 4 Overview of the Agency's Safety Management Systems (SMS)*

SMS is a comprehensive, collaborative approach that brings management and labor together to build on the transit industry's existing safety foundation to control risk better, detect and correct safety problems earlier, share and analyze safety data more effectively, and measure safety performance more carefully. Placer County Transit and Tahoe Truckee Area Regional Transit's SMS focuses on applying resources to risk and is based on ensuring that Placer County Transit and Tahoe Truckee Area Regional Transit have the organizational infrastructure to support

decision-making at all levels regarding the assignment of resources. Some key parts of Placer County Transit and Tahoe Truckee Area Regional Transit's SMS include:

- Defined roles and responsibilities;
- Strong executive safety leadership;
- Formal safety accountabilities and communication;
- Effective policies and procedures; and
- Active employee involvement

Furthermore, Placer County Transit and Tahoe Truckee Area Regional Transit's SMS have four distinct components, which are discussed in subsequent sections to this Safety Plan:

- Safety Policy
- Safety Risk Management
- Safety Assurance
- Safety Promotion

#### *Section 5 Safety Management Policy*

The first component of Placer County Transit and Tahoe Truckee Area Regional Transit's SMS is the Safety Management Policy, which is the foundation of Placer County Transit and Tahoe Truckee Area Regional Transit's safety management system. It clearly states the organization's safety objectives and sets forth the policies, procedures, and organizational structures necessary to accomplish the safety objectives. The Safety Management Policy clearly defines management and employee responsibilities for safety throughout the organization. It also ensures that management is actively engaged in the oversight of the system's safety performance by requiring regular review of the Safety Management Policy, budget and program by the designated Accountable Executive.

#### *Subsection 5.1 Safety Management Policy Statement*

Safety is a core value at Placer County Transit and Tahoe Truckee Area Regional Transit, and managing safety is a core business function. Placer County Transit and Tahoe Truckee Area Regional Transit will develop, implement, maintain, and continuously improve processes to ensure the safety of our customers, employees, and the public. Placer County Transit and Tahoe Truckee Area Regional Transit's overall safety objective is to proactively manage safety hazards, exposure to infectious diseases, and their associated safety risk, with the intent to eliminate unacceptable safety risk in our transit and maintenance operations.

Placer County Transit and Tahoe Truckee Area Regional Transit will:

- Clearly, and continuously explain to all staff that everyone working within Placer County Transit and Tahoe Truckee Area Regional Transit must take part and be responsible and accountable for the development and operation of the Safety Management System (SMS).
- Work continuously to minimize safety risks. Work to comply with and, wherever possible, exceed legislative and regulatory requirements and standards for passengers and employees.

- Work to ensure that all employees are provided appropriate safety information and training, are competent in safety matters, and assigned tasks commensurate with duties and skills.
- Work to ensure that guidelines set forth by Cal/OSHA and the California Department of Public Health are strictly followed.
- Reaffirm that responsibility for making our operations safer for everyone lies with all employees – from executive management to frontline employees. Each manager is responsible for implementing the SMS in their area of responsibility and will be held accountable to ensure that all reasonable steps are taken to perform activities established through the SMS.

Caltrans established safety performance targets to help measure the overall effectiveness of our processes and ensure we meet our safety objectives. Placer County Transit and Tahoe Truckee Area Regional Transit will keep employees informed about safety performance goals and objectives to ensure continuous safety improvement.

#### *Subsection 5.2 Safety Management Policy Communication*

The Safety Management Policy is communicated throughout the Agency, to all employees, managers, and executives, as well as contractors, and to the Placer County Board of Supervisors.

This is accomplished through various processes such as:

- Workshops/training sessions - Conducted for Senior Management, Directors, Managers, Supervisors. Once this Plan or any update to this Plan has been signed by the Director of Public Works and approved by the Board of Supervisors and certified by Caltrans it will become standard practice in perpetuity so that SMS becomes standard business practice.
- New Hire Safety Orientation – All new employees regardless of their classifications will be trained about their roles and responsibilities pertaining to PTASP and the principles of SMS.
- Safety bulletins, email safety newsletter blasts to staff, toolbox/tailgate safety meetings and/or safety committee meetings

#### *Subsection 5.3 Employee Safety Reporting Program*

Placer County Transit and Tahoe Truckee Area Regional Transit implemented a process that allows employees [and contracted employees] to report safety conditions to senior management, protections for employees who report safety conditions to senior management.

The safety program at Placer County is a dynamic program which provides employees with the contacts, training, tools and guidance to effectively create a safe workplace. By identifying potential hazards and working together to reduce risk and prevent accidents, employees, citizens and the County benefit. Placer County provides tools to managers and supervisors to better train employees in many areas in which they could encounter potential hazards.

Employees are encouraged to identify safety concerns in their day-to-day duties to report them to senior management in good faith without fear of retribution. There are many ways employees can report safety conditions:

- Report conditions directly to the dispatcher, who will add them to the daily Operations Log.
- Report conditions anonymously via a locked comment box in the driver area.
- Report conditions directly to any supervisor, manager, or director.
- Report conditions using their name or anonymously to [jaimewright@placer.ca.gov](mailto:jaimewright@placer.ca.gov) or [pmyers@placer.ca.gov](mailto:pmyers@placer.ca.gov)

The purpose, description and protections for employees to report unsafe conditions and hazards are described in the Employee Safety Reporting Program as below:

Purpose:

a) To establish a system for Placer County Transit and Tahoe Truckee Area Regional Transit employees to identify unsafe conditions or hazards at work and report them to their department management without fear of reprisal. However, disciplinary action could result if the condition reported reveals the employee willfully participated in or conducted an illegal act, gross negligence or deliberate or willful disregard of regulations or procedures, including reporting to work under the influence of controlled substances, physical assault of a coworker or passenger, theft of agency property, unreported safety events, unreported collisions, and unreported passenger injuries or fatalities.

b) To provide guidelines for facilitating the timely correction of unsafe conditions or hazards by Placer County Transit and Tahoe Truckee Area Regional Transit management.

Description:

a) This program provides a method for Placer County Transit and Tahoe Truckee Area Regional Transit management to identify, evaluate, and correct or avoid unsafe conditions or hazards, procedural deficiencies, design inadequacies, equipment failures, or near misses that adversely affect the safety of employees.

Examples of voluntary safety reports include:

- Safety hazards in the operating environment (for example, county or city road conditions),
- Policies and procedures that are not working as intended (for example, insufficient time to complete pre-trip inspection),
- Events that senior managers might not otherwise know about (for example, near misses), and
- Information about why a safety event occurred (for example, radio communication challenges).

b) The program also involves recommending corrective actions and resolutions of identified unsafe conditions or hazards and/or near miss.

c) All employees have the obligation to report immediately any unsafe conditions or hazards and near miss to their immediate supervisor /department manager and may do so without fear of reprisal.

d) Unsafe conditions or hazards may also be identified as a result of occupational injury or illness investigations and/or by accident investigation.

e) Other means by which hazards may be identified are inspections/audits or observations made by the supervisors/management staff as referenced in agency's Safety Inspection Program.

f) Findings will be published immediately following mitigation actions. If employee identification is available, direct feedback regarding mitigation will be provided.

#### *Subsection 5.4 SMS Authorities, Accountabilities, and Responsibilities*

This Plan has assigned specific SMS authorities, accountabilities, and responsibilities to the designated Accountable Executive; Chief Safety Officer; Agency's Leadership/Executive Management; and Key Staff/Employees as described below:

##### *Subsection 5.4.1 Accountable Executive*

Placer County Transit and Tahoe Truckee Area Regional Transit's Accountable Executive is the Director of Public Works. The Director of Public Works is accountable for ensuring that the Agency's SMS is effectively implemented throughout the Agency's public transportation system. The Director of Public Works is accountable for ensuring action is taken, as necessary, to address substandard performance in the Agency's SMS. The Director of Public Works may delegate specific responsibilities, but the ultimate accountability for Placer County Transit and Tahoe Truckee Area Regional Transit's safety performance cannot be delegated and always rests with the Director of Public Works. The Director of Public Works is accountable for ensuring that the Agency's SMS is effectively implemented, and that action is taken, as necessary, to address substandard performance in the Agency's SMS. The Accountable Executive may delegate specific responsibilities, but not accountability for Placer County Transit and Tahoe Truckee Area Regional Transit's safety performance.

The Director of Public Works roles include, but are not limited to:

- Decision-making about resources (e.g. people and funds) to support asset management, SMS activities, and capital investments;
- Signing SMS implementation planning documents;
- Endorsing SMS implementation team membership; and
- Ensuring safety concerns are considered and addressed in the agency's ongoing budget planning process.
- Ensuring transparency in safety priorities: for the Board of Directors and for the employees.
- Establishing guidance on the level of safety risk acceptable to the agency.
- Assuring safety policy is appropriately communicated throughout the agency.
- Other duties as assigned/necessary.

#### *Subsection 5.4.2 Chief Safety Officer*

Deputy Director of Public Works, William Garner and Public Works Transit Manager, Jaime Wright, the Chief Safety Officers have the authority and responsibility for day-to-day implementation and operation of Placer County Transit and Tahoe Truckee Area Regional Transit's SMS.

Chief Safety Officer's Roles include:

- Decision-making about resources (e.g., people and funds) to support asset management, SMS activities, and capital investments;
- Overseeing the safety risk management program by facilitating hazard identification, safety risk assessment, and the development and implementation of safety risk mitigations.
- Monitoring safety risk mitigation activities;
- Providing periodic reports on safety performance;
- Briefing the Accountable Executive and the Placer County Board of Supervisors on SMS implementation progress;
- Planning safety management training; and
- Developing and organizing annual audits/reviews of SMS processes and the Agency Safety Plan to ensure compliance with 49 CFR Part 673 requirements.
- Maintaining safety documentation.
- Other duties as assigned/necessary.

#### *Subsection 5.4.3 Agency Leadership and Executive Management*

The Public Works Transit Manager and the department head supervisors comprise Agency Leadership/Executive Management. Some of their responsibilities include:

- Day-to-day implementation of the Agency's SMS throughout their department and the organization.
- Communicating safety accountability and responsibility from the frontline employees to the top of the organization.
- Ensuring employees are following their working rules and procedures, safety rules and regulations in performing their jobs, and their specific roles and responsibilities in the implementation of this Agency Safety Plan and the Agency's SMS.
- Ensuring that employees comply with the safety reporting program and are reporting unsafe conditions and hazards to their department management; and making sure reported unsafe conditions and hazards are addressed in a timely manner.
- Ensuring that resources are sufficient to carry out employee training/certification and re-training as required by their job classifications.

#### *Subsection 5.4.4 Key Staff*

The agency Key Staff/Employees may include managers, supervisors, specialists, analysts, database administrators, and other key employees who are performing highly technical work and overseeing employees performing critical tasks and providing support in the implementation of this Agency Safety Plan and SMS principles in various departments throughout the agency. The



Department of Public Works safety coordinator will be consulted and will participate in reviewed safety events, particularly those of a general workplace manner that could be common with other divisions within the Department of Public Works.

Placer County Transit and Tahoe Truckee Area Regional Transit's Key Staff/Employees responsibilities include:

- Ensuring that employees are complying with the safety reporting program.
- Ensuring supervisors are conducting their toolbox safety meetings
- Promoting safety in employee's respective area of responsibilities – That means: zero accidents; absence of any safety concerns; perfect employee performance; and compliance with agency rules and procedures and regulatory requirements.
- Ensuring safety of passengers, employees, and the public.
- Ensuring workplace guidelines set forth by Cal/OSHA and the California Department of Public Health are strictly followed to minimize the exposure of the public, personnel, and property to hazards and unsafe conditions.
- Responding to customer complaints and expectations for frequency, reliability, and convenience of service.
- Replacing and maintaining aging facilities, equipment, and infrastructure.
- Meeting increasing demands for fixed route, commuter service and paratransit service.
- Developing and maintaining programs to gather pertinent data elements to develop safety performance reports and conduct useful statistical analyses to identify trends and system performance targets.
- Establishing clear lines of safety communication and holding accountability for safety performance.
- Assisting as subject matter experts in safety risk assessment and safety risk mitigation processes.

#### *Subsection 5.5 Safety Committee*

The safety committee approves the agency's Public Transit Agency Safety Plan (PTASP) and any updates to the PTASP. This approval must occur before the agency's Board of Directors approves the PTASP or update.

The Safety Committee is responsible for, at a minimum: (1) identifying and recommending risk-based mitigations or strategies necessary to reduce the likelihood and severity of consequences identified through the agency's safety risk assessment; (2) identifying mitigations or strategies that may be ineffective, inappropriate, or were not implemented as intended; and (3) identifying safety deficiencies for purposes of continuous improvement.

Appointments to the safety committee have been coordinated with our employee labor organization, Placer Public Employees Organization International Union of Operating Engineers Stationary Engineers Local 39.

The following individuals have been assigned to the agency's safety committee: Jaime Wright, Public Works Manager, Transit Services, Colby Wiesz, Public Works Manager, Fleet Services, Tiffany Gray, Sr. Transportation Systems Supervisor, and Marco Pina, Master Mechanic.

### *Section 6 Safety Risk Management (SRM)*

The second component of Placer County Transit and Tahoe Truckee Area Regional Transit's SMS is Safety Risk Management, which includes processes and procedures to provide an understanding of the Agency's operations and vehicle maintenance to allow individuals to identify hazards associated with those activities.

Placer County Transit and Tahoe Truckee Area Regional Transit have implemented a Safety Risk Management process for all elements of its transportation system. The Safety Risk Management process includes the following activities: safety hazard identification, safety risk assessment, and safety risk mitigation.

#### *Subsection 6.1 Safety Hazard Identification*

Hazard identification is the first step in the Safety Risk Management process and a key component. It involves these fundamental safety-related activities: Identifying safety hazards and their consequences; assessing the risks associated with the consequences of the hazards; and developing mitigations to reduce the potential consequences of the identified hazards.

The following are Placer County Transit and Tahoe Truckee Area Regional Transit's methods and processes to identify hazards. The Agency considers, as a source for hazard identification, data and information provided by an oversight authority and the FTA. Hazards are identified through a variety of sources, including:

- Employee safety reporting,
- Review of vehicle camera footage,
- Review of monthly performance data and safety performance targets,
- Observations from supervisors,
- Maintenance reports,
- Comments from customers, passengers, and third parties,
- Safety committee, driver and all-staff meetings,
- Results of audits and inspections of vehicles and facilities,
- Results of training assessments
- Investigations into safety events, incidents and occurrences, and
- Information from FTA and oversight authorities.

When a hazard has been identified, whatever the source, it is reported to Placer County Transit and Tahoe Truckee Area Regional Transit's Chief Safety Officers, who enters it into the Hazard Log. The Chief Safety Officers also may enter hazards into this log based on reviews of operations and maintenance activities and procedures.

The Chief Safety Officers will investigate hazards to collect information and determine if hazards need to be entered into the safety risk assessment process. In following up on identified hazards, the Chief Safety Officers may:

- Reach out to the reporting party, if available, to gather all known information about the reported hazard,

- Conduct a walkthrough of the affected area, assessing the possible hazardous condition, generating visual documentation (photographs and/or video), and taking any measurements deemed necessary,
- Conduct interviews with employees in the area to gather potentially relevant information on the reported hazard,
- Review any documentation associated with the hazard (records, reports, procedures, inspections, technical documents, etc.),
- Contact other departments that may have association with or technical knowledge relevant to the reported hazard,
- Review any past reported hazards of a similar nature, and
- Evaluate tasks and/or processes associated with the reported hazard.

Any identified hazard that poses an immediate risk to transit operations, the health and safety of employees or the public, or equipment must immediately be brought to the attention of the Accountable Executive and placed through the Safety Risk Management process for safety risk assessment and mitigation. Otherwise, hazards will be prioritized for further Safety Risk Management activity.

*Subsection 6.2 Safety Risk Assessment*

Safety risk assessment defines the level or degree of the safety risk by assessing the likelihood and severity of the consequences of hazards and prioritizes hazards based on the safety risk. The Chief Safety Officer, with assistance from key staff subject matter experts, is responsible for assessing identified hazards and ratings using the safety risk matrix below. Prioritizing safety risk provides the Accountable Executive with the information needed to make decisions about resource application.

The following matrix, adopted from the TSI Participation Guide – SMS Principles for Transit, facilitates the ranking of hazards based on their likelihood of occurrence and severity of their outcome.

Probability Levels			
Description	Level	Specific Individual Item	Fleet Inventory
Frequent	A	Likely to occur often in the life of an item.	Continuously experienced.
Probable	B	Will occur several times in the life of an item.	Will occur frequently.
Occasional	C	Likely to occur sometime in the life of an item.	Will occur several times.
Remote	D	Unlikely, but possible to occur in the life of an item.	Unlikely, but can reasonably be expected to occur.
Improbable	E	So unlikely, it can be assumed occurrence man not be experienced in the life of an item.	Unlikely to occur, but possible.
Eliminated	F	Incapable of occurrence. This level is used when potential hazards are identified and later eliminated.	Incapable of occurrence. This level is used when potential hazards are identified and later eliminated.

The measuring goes from A to F with A being frequent or likely to occur frequently and E being improbable or expected that this event will most likely never occur. The designation F is used when potential hazards are identified and later eliminated.

Severity Levels		
Description	Level	Mishap Result Criteria
Catastrophic	1	Could Result in one or more of the following: death, permanent total disability, irreversible significant environmental impact, or monetary loss equal to or exceeding \$10M
Critical	2	Could result in one or more of the following: permanent partial disability, injuries or occupational illness that may result in hospitalization of at least three personnel, reversible significant environmental impact, or monetary loss equal to or exceeding \$1M but less than \$10M
Marginal	3	Could result in one or more of the following: injuries or occupational illness resulting in one or more lost work day(s), reversible moderate environmental impact, or monetary loss equal to or exceeding \$100k but less than \$1M
Negligible	4	Could result in one or more of the following: injuries or occupational illness not resulting in lost work day, minimum environmental impact. Or monetary loss less than \$100k.

The Safety Risk Severity Table presents a typical safety risk. It includes four categories to denote the level of severity of the occurrence of a consequence, the meaning of each category, and the assignment of a value to each category using numbers. In this table, 1 is considered catastrophic meaning possible deaths and equipment destroyed and 4 is considered negligible or of little consequence with two levels in between.

Safety Risk likelihood and Safety Risk Severity are combined into the Safety Risk Index Ranking to help prioritize safety risks according to the table below.

Safety Risk Assessment Matrix				
Severity → Likelihood ↓	Catastrophic 1	Critical 2	Marginal 3	Negligible 4
A-Frequent	1A	2A	3A	4A
B- Probable	1B	2B	3B	4B
C-Occasional	1C	2C	3C	4C
D- Remote	1D	2D	3D	4D
E- Improbable	1E	2E	3E	4E
F- Eliminated				
Safety Risk Index Ranking				
1A, 1B, 1C, 2A, 2B	High	Unacceptable		
1D, 2C, 3A, 3B	Serious	Undesirable - With management decision required		
1E, 2D, 2E, 3C, 3D, 3E, 4A, 4B,	Medium	Acceptable - with review by management		
4C, 4D, 4E	Low	Acceptable - without review		

The Chief Safety Officer documents recommendations regarding hazard rating and mitigation options and reports this information to the Accountable Executive.

### *Subsection 6.3 Safety Risk Mitigation*

The Chief Safety Officer, assisted by Key Staff subject matter experts, reviews current safety risk mitigations and establish procedures to 1) eliminate; 2) mitigate; 3) accept specific risks. Prioritization of safety remediation measures is based on risk analysis and a course of action acceptable to Placer County Transit and Tahoe Truckee Area Regional Transit's management.

The safety risk must be mitigated if ranked as Unacceptable (High- Red). Those safety risks that have been mitigated, even those mitigated risks shown as Acceptable status (Low -Green) undergo regular and consistent monitoring to ensure the mitigation strategy is effective.

Key strategies to minimize the types of risks that potentially exist include:

- Development and deployment of policies and procedures that address known hazards and risks,
- Discussion of other actions, strategies and procedures that might help safeguard against unknown/unforeseen risks,
- Training of drivers and other agency staff on all safety policies and procedures,
- Training of drivers and other agency staff on assault awareness and prevention,
- Training of drivers and other agency staff on methodologies for handling emergencies, and
- Training of drivers and staff on proper and effective use of emergency equipment and communication technologies and protocol.
- Training for drivers and other agency staff regarding guidelines set forth by Cal/OSHA and the California Department of Public Health.

Safety risk mitigations are tracked and updated in the Hazard Log by the Chief Safety Officer.

### *Section 7 Safety Assurance*

The third component of the Agency's SMS is Safety Assurance, which ensures the performance and effectiveness of safety risk controls established under safety risk management. Safety assurance also helps ensure that the organization meets or exceeds its safety objectives through the collection, analysis, and assessment of data regarding the organization's performance. Safety assurance includes inspection activities to support oversight and performance monitoring.

Placer County Transit and Tahoe Truckee Area Regional Transit monitors its operations and maintenance protocols and procedures, and any safety risk mitigations to ensure that it is implementing them as planned. Furthermore, the Agency investigates safety events as defined in the Placer County Department of Public Works Injury and Illness Prevention Program and any reports of non-compliance with applicable regulations, standards, and legal authority. Finally, the Agency continually monitors information reported to it through any internal safety reporting programs, including the employee safety reporting program.

Some of the key elements of Placer County Transit and Tahoe Truckee Area Regional Transit's Safety Performance Monitoring and Measurement are shown below in subsection 7.1:

### *Subsection 7.1 Safety Performance Monitoring and Measurement*

As part of the Safety Assurance Process, Placer County Transit and Tahoe Truckee Area Regional Transit:

- Monitor the systems for compliance with, and sufficiency of, the Agency's procedures for operations and maintenance through:
  - Reviewing results from accident, incident, and occurrence investigations
  - Monitoring employee safety reporting
  - Reviewing results of internal safety audits and inspections
  - Analyzing operational and safety data to identify emerging safety concerns. The Chief Safety Officers works with the supervisory staff and Accountable Executive to carry out and document all monitoring activities.
- Monitor operational safety risk mitigations to determine if they have been implemented and are effective, appropriate, and working as intended. The Chief Safety Officers maintains a list of safety risk mitigations in the Safety Risk Register. The mechanism for monitoring safety risk mitigations varies depending on the mitigation.

The Chief Safety Officers establish one or more mechanisms for monitoring safety risk mitigations as part of the mitigation implementation process and assigns monitoring activities to the appropriate director, manager, or supervisor. These monitoring mechanisms may include tracking a specific metric on daily, weekly, or monthly logs or reports; conducting job performance observations; or other activities. The Chief Safety Officers will endeavor to make use of existing processes and activities before assigning new information collection activities.

The Chief Safety Officers and supervisory staff review the performance of individual safety risk mitigations during monthly management meetings, based on the reporting schedule determined for each mitigation, and determine if a specific safety risk mitigation is not implemented or performing as intended. If the mitigation is not implemented or performing as intended, the supervisory staff will propose a course of action to modify the mitigation or take other action to manage the safety risk. The Chief Safety Officers will approve or modify this proposed course of action and oversee its execution.

The Chief Safety Officers and supervisory staff monitor operations on a large scale to identify mitigations that may be ineffective, inappropriate, or not implemented as intended by:

- Reviewing results from accident, incident, and occurrence investigations
  - Monitoring employee safety reporting
  - Reviewing results of internal safety audits and inspections
  - Analyzing operational and safety data to identify emerging safety concerns. The Chief Safety Officers works with the supervisory staff and Accountable Executive to carry out and document all monitoring activities.
- Conduct investigations of safety events to identify causal factors by maintaining documented procedures for conducting safety investigations of events (accidents, incidents, and occurrences, as defined by FTA) to find causal and contributing factors

and review the existing mitigations in place at the time of the event. These procedures also reflect all traffic safety reporting and investigation requirements established by California Department of Motor Vehicles.

The Chief Safety Officers maintains all documentation of investigation policies, processes, forms, checklists, activities, and results. As detailed in the accident/incident reporting procedures. The Chief Safety Officers and supervisory staff determines whether:

- The accident was preventable or non-preventable
  - Personnel require discipline or retraining
  - The causal factor(s) indicate(s) that a safety hazard contributed to or was present during the event
  - The accident appears to involve underlying organizational causal factors beyond just individual employee behavior.
- Monitors information reported through any internal safety reporting programs.
    - The Chief Safety Officers routinely review safety data captured in employee safety reports, safety meeting minutes, customer complaints, and other safety communication channels. When necessary, the Chief Safety Officer ensures that the issues and concerns are investigated or analyzed through the safety risk assessment process.
    - The Chief Safety Officers also review the results of internal and external reviews, including audits and assessments, with findings affecting safety performance, compliance with operations and maintenance procedures, or the effectiveness of safety risk mitigations. The Chief Safety Officers discusses relevant safety issues and concerns with the Accountable Executive and executive management and documents the results of these reviews in the Hazard Log.

In the event of a fatality or an accident with disabling damage, Placer County Transit and Tahoe Truckee Area Regional Transit complies with all FTA drug and alcohol requirements and shall require their drivers or contractors to comply, as applicable, with the requirements of the following: (i) 49 CFR Part 655 (“Prevention of Alcohol Misuse and Prohibited Drug Use in Transit Operations”); (ii) 49 CFR Part 382 (“Controlled Substances and Alcohol Use and Testing”); (iii) 49 CFR Part 40 (“Procedures for Transportation Workplace Drug Testing Programs”); (iv) 49 CFR Part 37 (“Transportation Services for Individuals with Disabilities”); (v) 49 CFR Part 38 (“Americans with Disabilities Act [ADA] Accessibility Specifications for Transportation Vehicles”); and (vi) 49 CFR Part 395 (“Hours of Service of Drivers”). All accidents and incidents shall be described on a prescribed form developed by Placer County Risk Management Department and reported to the Risk Management Department within 24 hours. Photographs should be taken at the scene and submitted with the accident or incident report. If relevant and available, bus surveillance video or facility surveillance video should be submitted as well. Video and GPS speed and location information will be reviewed by transit supervision staff for each accident, and incident when applicable.

## *Section 8 Safety Promotion*

The fourth component of the Agency's SMS is Safety Promotion, which includes a combination of training and communication of safety information to employees to enhance the Agency's safety performance. Safety Promotion sets the tone for the SMS and helps Placer County Transit and Tahoe Truckee Area Regional Transit to establish and maintain a robust safety culture. Safety Promotion has two-components: (1) Safety Communication; and (2) Competencies and Training.

### *Subsection 8.1 Safety Communication*

Placer County Transit and Tahoe Truckee Area Regional Transit communicates safety and safety performance information throughout the organization that, at a minimum, conveys information on hazards and safety risks relevant to employees' roles and responsibilities and informs employees of safety actions taken in response to reports submitted through an employee safety reporting program.

Ongoing safety communication is critical and Placer County Transit and Tahoe Truckee Area Regional Transit ensures communication occurs up, down, and across all levels of the organization. Any lessons learned are communicated to all concerned. Management commitment to address safety concerns and hazards is communicated on a regular basis. Management encourages and motivates employees to communicate openly, authentically, and without concern for reprisal; ensures employees are aware of SMS principles and understand their safety-related roles and responsibilities; conveys safety critical information such as accident data, injuries, and reported safety concerns and hazards and their resolutions to employees. Placer County Transit and Tahoe Truckee Area Regional Transit's tools to support safety communication include:

- Safety bulletins
- Safety notices
- Posters
- Electronic media, online safety video access, social media and Intranet
- Newsletters
- Briefings or Toolbox talks
- Seminars and workshops
- New employee training and refresher training
- Safety Committee Meetings

**Competencies and Training:** Executive Management ensures that all employees attend the training provided to understand their specific roles and responsibilities for the implementation of SMS. Placer County Transit and Tahoe Truckee Area Regional Transit provides SMS training in the following areas:

#### **All Employees:**

- Understanding of Safety Performance Targets
- Understanding of fundamental principles of SMS
- Understanding of Safety Reporting Program – Reporting unsafe conditions and hazards/near misses
- Understanding of their individual roles and responsibilities under SMS



### **Managers and Supervisors**

- Understanding of Safety Risk Management
- Understanding of Safety Assurance
- Understanding of Safety Promotion
- Understanding of their individual roles and responsibilities for SMS

### **Executive Management:**

- Understanding of management commitment to and support of all SMS activities.

All employees are required to acquire the competencies and knowledge for the consistent application of their skills as they relate to safety performance objectives. Placer County Transit and Tahoe Truckee Area Regional Transit dedicates resources to conduct effective safety-related skill training. The scope of the safety training is appropriate to each employee's individual safety-related job responsibilities and their role in SMS. Components of Placer County Transit and Tahoe Truckee Area Regional Transit's skill-related training include:

- Conducting training needs analyses to ensure that the right information is being taught to the right employees using the most efficient training methods.
- Communicating purpose, objectives, and outcome.
- Ensuring relevant content by directly linking training to the trainee's job experiences so trainees are more motivated to learn.
- Using active hands-on demonstrations and practice to demonstrate skills that are being taught and provide opportunities for trainees to practice skills.
- Providing regular feedback during hands-on practice and exercises.
- Reinforcing training concepts in the post-training work environment by giving employees opportunities to perform what they've learned.

Placer County Transit and Tahoe Truckee Area Regional Transit conducts refresher training every two months or six times per year during employee safety meetings.

### *Section 9 Documentation*

Pursuant to 49 CFR Part 673.31, Placer County Transit and Tahoe Truckee Area Regional Transit maintains records and documentation related to the implementation of its SMS; the programs, policies, and procedures used to carry out the ASP; and results from its SMS process and activities for three years after creation. These documents include but are not limited to the results from SMS processes and activities. Placer County Transit and Tahoe Truckee Area Regional Transit will make these documents available to FTA Region 9, Caltrans, and other Federal and state agencies upon request.

**Attachment A**