

# WESTERN PLACER COUNTY FIRE PROVIDERS MUNICIPAL SERVICE REVIEW

Presentation to Placer LAFCO  
by

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# MUNICIPAL SERVICE REVIEW

*An MSR is a State-required comprehensive study of services within a designated geographic area.*

- ◉ Growth and population projections for the affected area;
- ◉ The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the SOI;
- ◉ Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies (including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence);
- ◉ Financial ability of agencies to provide services;
- ◉ Status of, and opportunities for shared facilities;
- ◉ Accountability for community service needs, including governmental structure and operational efficiencies; and
- ◉ Any other matter related to effective or efficient service delivery, as required by commission policy.

# MSR PROCESS

- ◉ Agency interviews and document collection
- ◉ Follow-up fire service specific questionnaires
- ◉ Drafting of agency chapters
- ◉ Agency review of their respective chapters; remaining information provided
- ◉ Drafting of determinations, SOI analysis and determinations, and overview chapter
- ◉ Document release for a 21 day public review period
- ◉ Comment log with responses to every comment
- ◉ Preparation of a revised draft
- ◉ LAFCO public hearing to consider the draft resolution for adoption

# SERVICE PROVIDERS

## *Fire and EMS*

### **Districts**

Alta Fire Protection District (AFPD)

Foresthill Fire Protection District (FFPD)

Loomis Fire Protection District (LFPD)

Newcastle Fire Protection District (NFPD)

Penryn Fire Protection District (PFPD)

Placer County Fire Department (PCF)

Placer Hills Fire Protection District (PHFPD)

Rocklin Fire Protection District (RFPD)

South Placer Fire Protection District (SPFPD)

Sacramento Metropolitan Fire District (SMFD)

### **Cities**

City of Auburn Fire Department (AFD)

City of Colfax Fire Department (CFD)

City of Lincoln Fire Department (LFD)

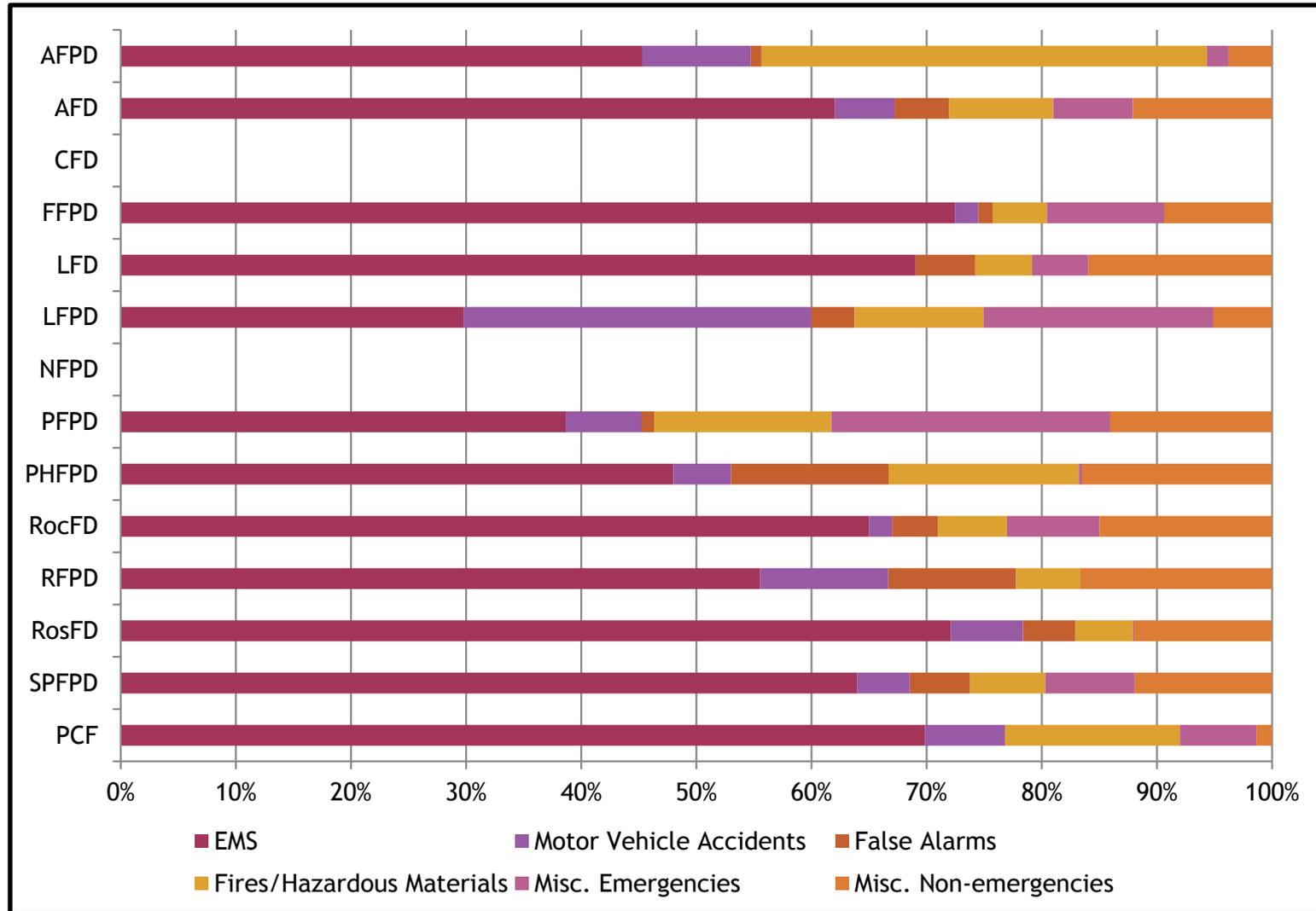
City of Rocklin Fire Department (RocFD)

City of Roseville Fire Department (RosFD)



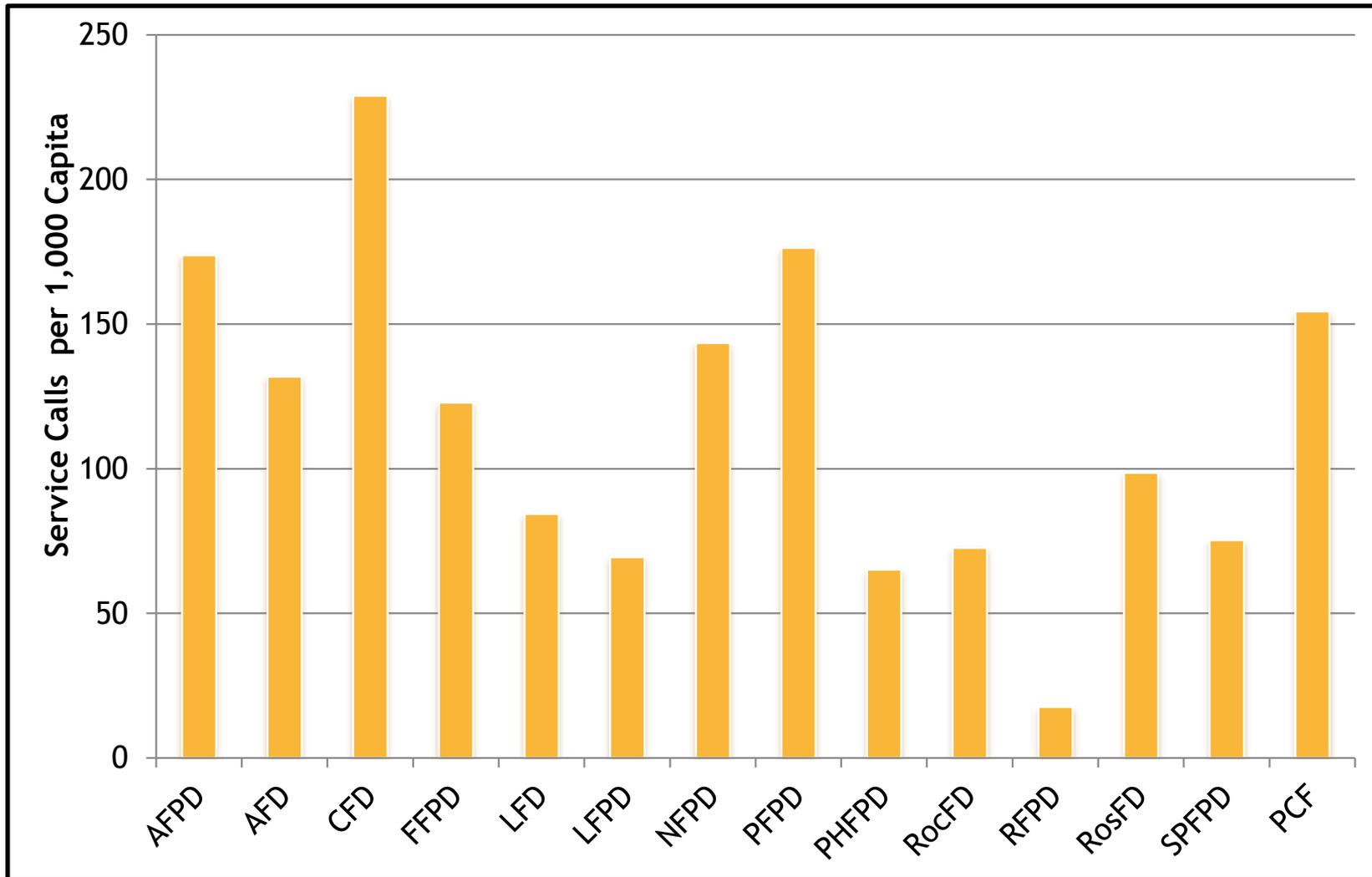
# DEMAND FOR SERVICES

## Agency Reported Calls (2013)



# DEMAND FOR SERVICES

*Service Calls per 1,000 Residents (2013)*



# PLANNING AND MANAGEMENT

- ◉ Well-managed organizations generally 1) evaluate employees annually, 2) prepare a budget before the beginning of the fiscal year, 3) conduct periodic financial audits, 4) maintain relatively current financial records, 5) plan and budget for capital needs, and 6) conduct strategic planning.
- ◉ Most providers evaluate staff at least annually and conduct some form of capital improvement planning.
- ◉ All of the providers prepare timely budgets, complete financial audits on a regular basis and were able to provide up-to-date financial records.
- ◉ Agencies in Placer County generally conduct limited strategic planning.
- ◉ High management turnover rate observed among agencies reviewed.

# STAFFING - CERTIFICATION

Firefighter 1



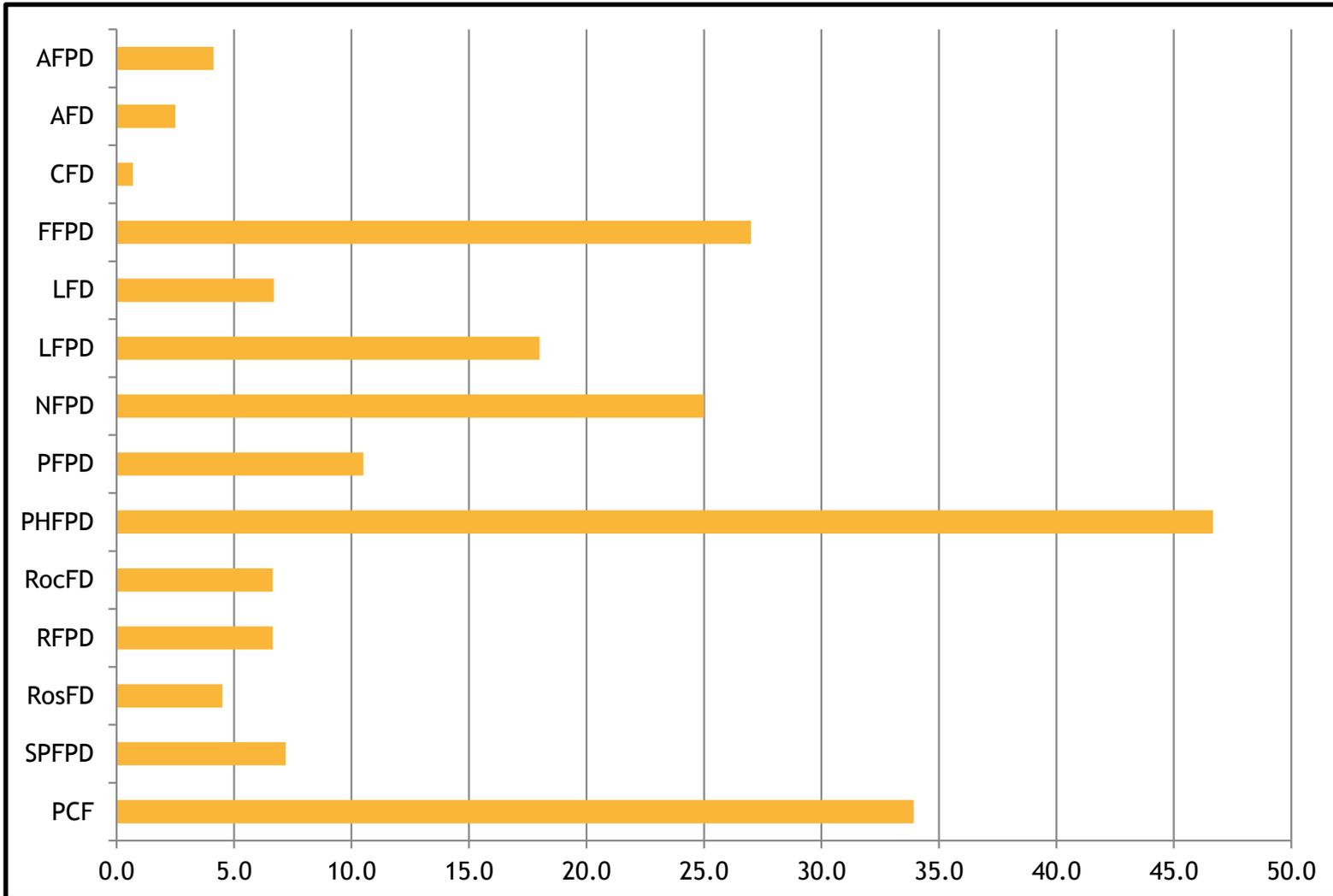
# SERVICE ADEQUACY

## Response Times

Agency	Meets guideline?
AFPD	Unknown
AFD	Meet County standard, not NFPA 1710
CFD	Unknown
FFPD	Yes
LFD	Unknown
LFPD	Meets NFPA 1720, but not County
NFPD	Unknown
PFPD	Meets NFPA 1720 and County
PHFPD	Yes
RocFD	No
RFPD	Slightly longer than NFPA 1710, meets County
RosFD	Longer than NFPA 1710, meets County
SPFPD	Meets NFPA 1720, but not County
PCF	Unknown

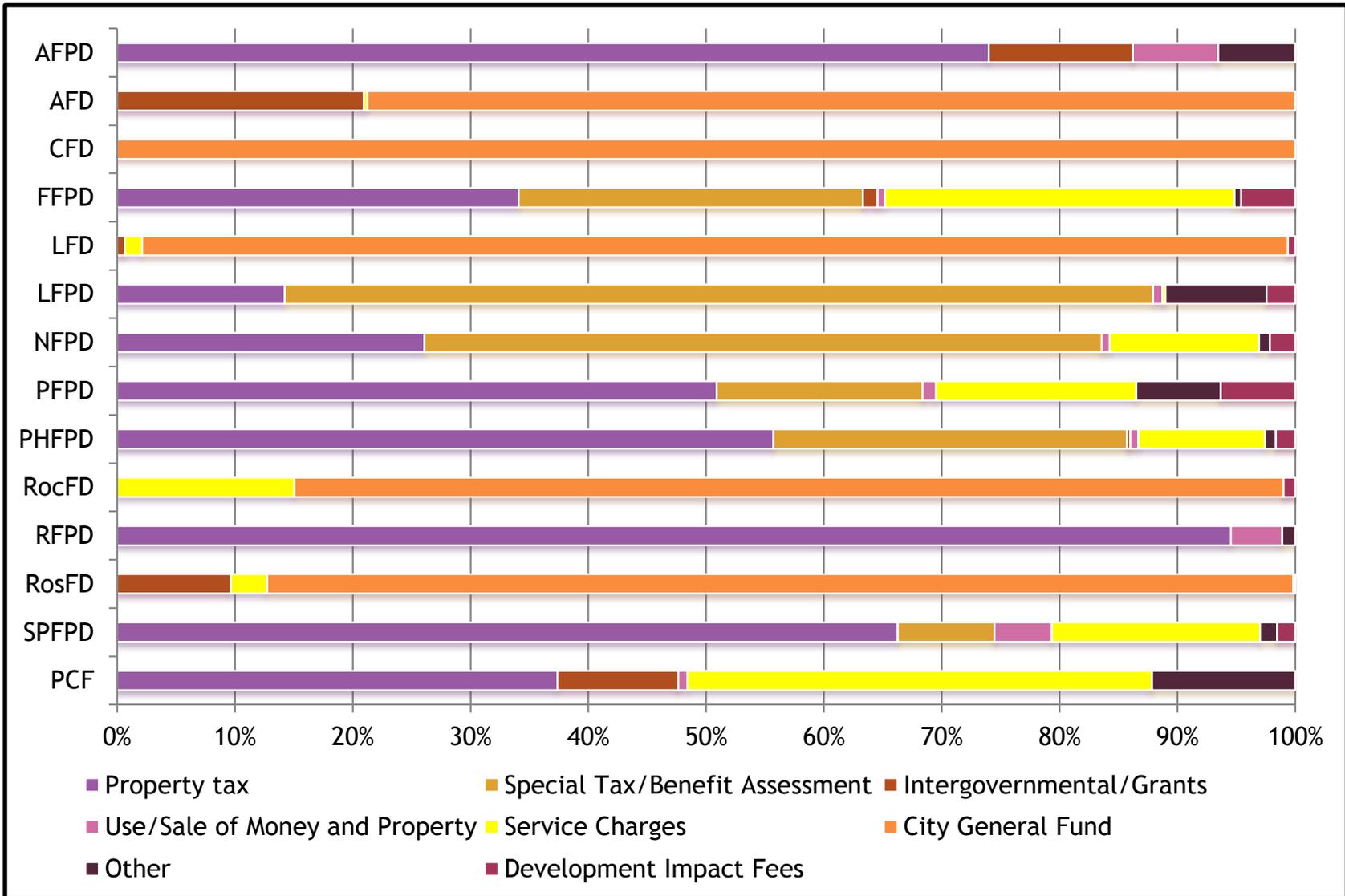
# SERVICE ADEQUACY

Coverage Adequacy - Service Area (sq miles) Per Station



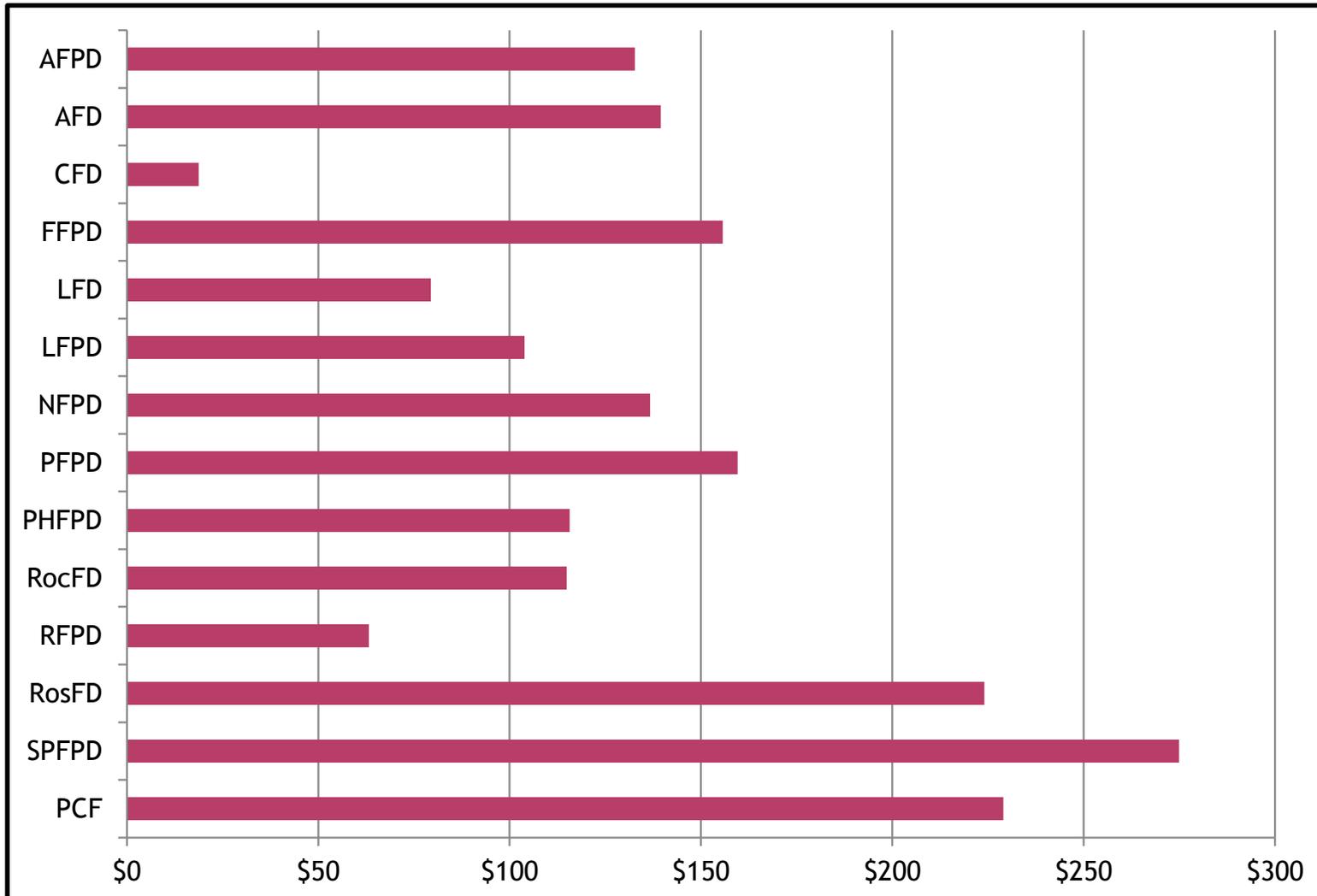
# FINANCING

## Revenue Sources (FY 12-13)



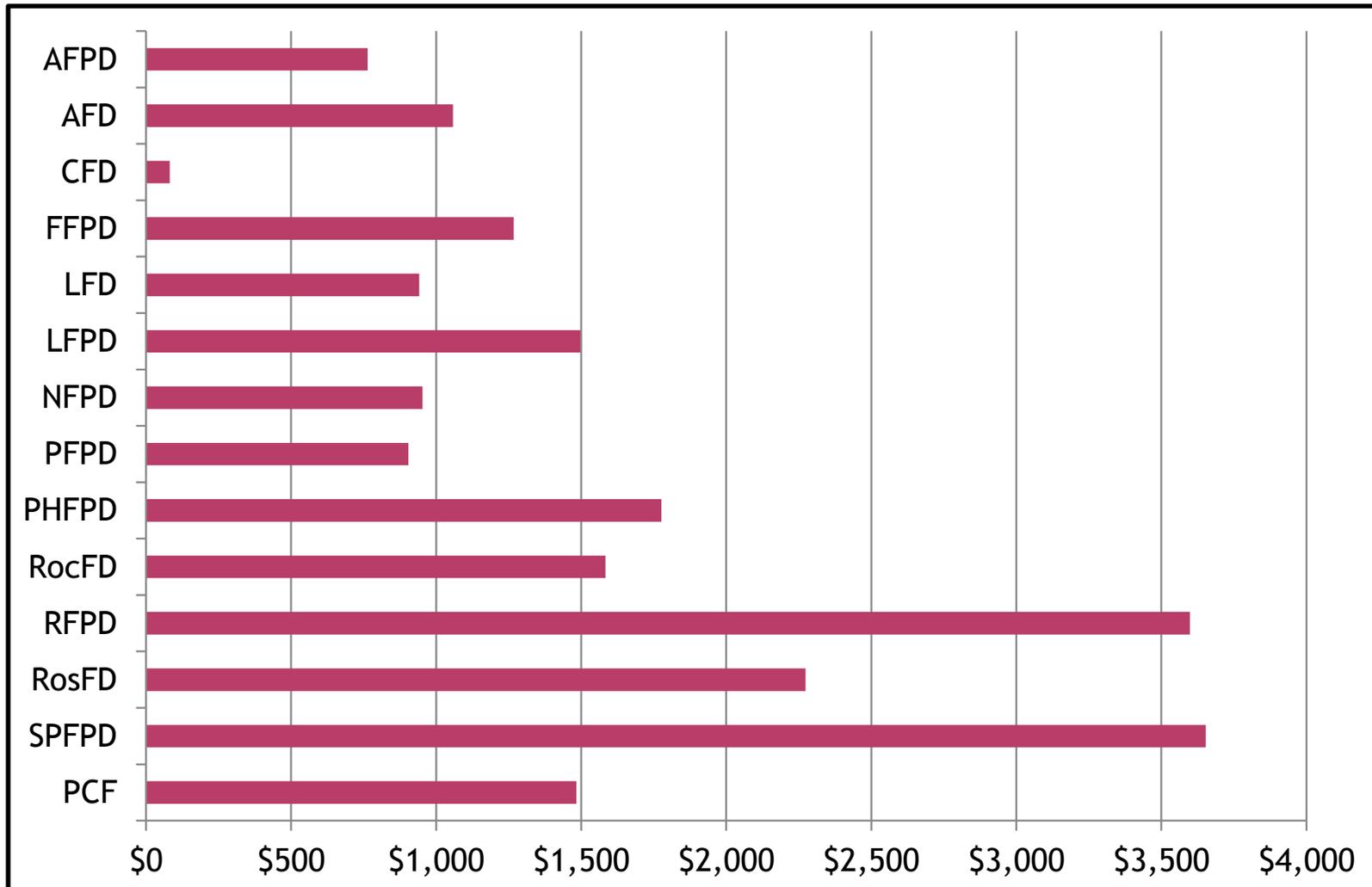
# FINANCING

## Operating Expenditures per Capita (FY 12-13)



# FINANCING

## Operating Expenditures per Service Call



# FINANCIAL ABILITY

- A majority of the agencies face financing constraints
  - Decline in property values
  - Lack of new development
  - Growing demand for services
  - Increase in certain expenditures
- FFPD, PHFPD, PCF reported financing to be inadequate to provide service at the desired level
- AFD, LFD, and PFPD face apparent financing constraints forcing cost reduction measures
- Potential new revenue sources

# SUMMARY OF KEY FINDINGS

- ◉ Lack of response time tracking
- ◉ Greater information sharing and standardization among agencies is needed
- ◉ Lack of accountability in regard to LAFCO MSR process
- ◉ Disjointed dispatch hinders service efficiency and effectiveness
- ◉ Majority of providers do not adopt Gann limits, which is a legal requirement

# GOVERNANCE STRUCTURE OPTIONS

## ◉ Compatibility Factors

- Volunteer to Paid Firefighter Ratio
- Pension and Benefit System
- Type and Level of Services
- Funding Levels and Sources
- Resources Available
- Geographical Proximity, Topography and Hydrology
- Existing Sharing Practices

# GOVERNANCE STRUCTURE OPTIONS

- ◉ Annexation of RFPD
- ◉ Annexation of Dutch Flat by AFPD
- ◉ Address overlapping of SPFPD with Roseville SOI
- ◉ Reorganization of those already practicing administration sharing
- ◉ Reorganization of adjoining districts
- ◉ Reorganization of rural fire districts and PCF
- ◉ Reorganization of fire districts, PCF, and City of Colfax
- ◉ Single Western Placer fire agency



# GOVERNANCE STRUCTURE OPTIONS

- ◉ Short-term recommendation: consolidation of districts, County Fire, and City of Colfax
- ◉ Long-term recommendation: Single agency serving Western Placer County

## Benefits

- Solution to identified issues
- Balance between rural and urban resources
- Diverse financing sources and greater leveraging of limited resources
- Elimination of fragmented government
- Potential for use of volunteers in areas where they work, in addition to where they live

# BENEFITS OF CONSOLIDATION

- ◉ Promotes efficiency, professionalism, and public safety
- ◉ More efficiently coordinate deployment of fire personnel when multiple incidents occur simultaneously or large incidents occur
- ◉ May offer opportunities to share and/or reconfigure fire station locations, training and communication facilities, and apparatus
- ◉ Cost savings from reduced management personnel and insurance costs, and possibly closing of redundant stations
- ◉ May allow districts to sell surplus vehicles, reducing the overall age of fleet
- ◉ Enhanced administrative staffing levels may lead to enhanced management practices through sharing of full-time administrative staff