

**COUNTY OF PLACER**  
**Community Development/Resource Agency**

Michael J. Johnson, AICP  
Agency Director

**PLANNING**  
**SERVICES DIVISION**

Paul Thompson, Deputy Director

**MEMORANDUM**

**TO:** Honorable Board of Supervisors  
**FROM:** Michael Johnson, CD/RA Director   
**DATE:** August 23, 2011  
**SUBJECT:** 2010 Census/Redistricting – Board of Supervisors Workshop

**ACTION REQUESTED:**

The purpose of this report is to present the Board with additional Supervisorial District boundary alternatives and to request direction from the Board on a final map alternative.

**BACKGROUND:**

The United States Constitution requires a count every 10 years of everyone residing in the United States. Information from the Census is used to help determine where to locate schools, day care centers, roads and public transportation, hospitals and other facilities, as well as to assist in making decisions concerning business growth and housing needs. Census data is also used for geographically defining state legislative districts, a "redistricting" process that begins in the year following a census.

In addition to the above, the Census data allows County officials to realign supervisorial districts in their counties, taking into account population shifts since the last Census and assuring equal representation for their constituents in compliance with the "one-person, one-vote" principle of the 1965 Voting Rights Act.

The California Elections Code, *Adjustment of boundaries of supervisorial districts following federal census*, provides for basic criteria and process that the Board may consider in redistricting supervisorial districts. In addition to the Voting Rights Act, the Board "may give consideration to the following factors: (a) topography, (b) geography, (c) cohesiveness, contiguity, integrity, and compactness of territory, and (d) community of interests of the districts" in redistricting. These criteria and the process spelled out in the Elections Code have been closely followed in the development of the various mapping alternatives. Similarly, Section 1.08.010 (Supervisorial District Boundaries) reflects the basic requirements of the Elections Code.

On August 9, 2011 the Board was provided information on the public input that had been received on the redistricting process through a number of meetings throughout Placer County. The Board was also presented a number of Supervisorial District Map Alternatives that were prepared consistent with criteria previously discussed with the Board. There was a general

consensus by the Board that Map Alternative E (See Attachment A – referred to as “Map E – Modified”) presented a base map from which a final map could be considered for adoption prior to the November 1, 2011 deadline. The Board also discussed a number of modifications that should be considered using Map Alternative E as the base map. These modifications included the following:

- Consider modifications in the South Auburn/Shirland Tract Area between District 3 and District 5. Modifications should take into consideration the Newcastle/Ophir MAC and Newcastle Fire District Boundaries.
- Evaluate modifications to Map Alternative E that would be required to insure that the currently seated Board members from the Placer County Water Agency are not impacted by the County’s decision on supervisorial district boundaries.
- Consider modifications west of the City of Roseville, between District 1 and District 2, in response to a letter received from the Roseville Chamber of Commerce.

Each of these modifications is further discussed below.

**DISCUSSION:**

Modifications to Map Alternative E have been considered to address each of the issues raised by the Board at the August 9, 2011 public meeting. Each subarea has a map alternative attached to this report.

South Auburn/Shirland Tract Area (Attachment B)

The area south of the City of Auburn is a rural residential area dominated by single-family homes on parcels ranging between one to ten acres in size. In this geographic area, there is no MAC representation. There are two MACs in the vicinity, Newcastle/Ophir and Horseshoe Bar/Penryn, but not within the area depicted on Attachment B as the southern expansion of District 5. The entire area is served by the Newcastle Fire District whose boundaries are coterminous with the City Limits of Auburn along the City’s southern border.

The southern expansion of District 5 into this area would result in the Newcastle Fire District being represented by two Board members. In terms of the overall balance between Districts to achieve parity, this southerly shift does not cause adjustments to other district boundaries and in fact reduces the overall deviation by a small percentage.

Placer County Water Agency (Attachments C and D)

Placer County and the Placer County Water Agency (PCWA) share coterminous boundaries. Unlike the Board of Supervisors, the PCWA Board does not have the authority to modify its boundaries. Instead, PCWA Board boundaries automatically shift as a consequence of changes made by the Placer County Board of Supervisors. Because a Placer County Board member and PCWA Board member must reside in their respective district, it is possible that two or more Board members from either agency can be found within the same modified boundary. This would result in a mandatory election to reconcile the election between Board members in the same district and to elect a new person for any vacant district.

On the original Map Alternative E, two PCWA Board Members were impacted: Gray Allen in District 1 (Roseville Area) and Mike Lee in District 4 (Loomis Basin Area). The modification to address Director Allen was easily achieved and is reflected on Map E – Modified (Attachment A).

Staff has prepared two alternatives which address Director Lee (Attachments C and D). In general, resolving the boundary for Director Lee is not simply resolved due to the effect of this change on other Supervisorial District boundaries to achieve overall parity. Boundary line shifts in this relatively well-populated area of Placer County have the effect of having to shift boundaries elsewhere in order to insure that we achieve overall parity with the County's population (i.e., within the maximum deviation of 10%).

For Attachment C, the goal was to insure that Director Lee resided within District 4 and that the boundary of the District met all of the criteria of the Board and State law with the exception of City representation. The boundary depicted on Attachment C will result in three Supervisors representing the City of Roseville.

For Attachment D, the goal was to insure that Director Lee resided within District 4 while at the same time not having the effect of three Supervisors representing the City of Roseville. While this goal is achieved, the overall deviation is approximately 9 percent. Also, it became necessary to expand District 3 south of the Town of Loomis in order to not exceed a 10% overall deviation and to limit Roseville's representation to two Supervisors.

County staff met with PCWA staff on August 15, 2011 in order to discuss potential modifications to Map Alternative E so that Director Lee would remain within District 4. The map depicted on Attachment D depicts the boundary that resulted from that conversation.

#### Future Growth Area (Attachment E)

The County received a letter from the Roseville Chamber of Commerce on June 23, 2011. The letter requests that the County provide one Supervisor for the City or two, "if necessary". The letter also requests that the area that is west of the City limits, currently represented by District 2, be modified to be represented by District 1. While the letter does not provide specific reasons for the adjustment other than to simply request that, "the southwestern boundary of the County be squared off for inclusion in District 1", comments received during community meetings addressed the desire to have possible future growth areas for Roseville all included in a single district.

The area west of the City of Roseville was identified in the 1994 General Plan Policy Document as a "Future Study Area" for the possible expansion of urban land uses and services in the unincorporated area. Since the adoption of the 1994 General Plan there have been a number of activities that affect the Future Study Area including: 1) the City of Roseville has annexed and developed a portion of the original Future Study Area boundary along the eastern edge (e.g., the West Roseville Specific Plan), 2) the County has evaluated the initiation of a community plan (Curry Creek Community Plan) for a large portion of the Future Study Area, 3) the County has approved a large urban specific plan (Regional University) and, 4) the County has prepared a conservation strategy for the Placer County Conservation Plan that includes the designation of a conservation reserve area within the boundaries of the

Future Study Area. Additionally, Placer Parkway and other major road transportation projects have been proposed for this area.

The Future Study Area is largely outside the sphere of influence of the City of Roseville. In 2005 the City concluded a growth management visioning work program that included a possible sphere of influence expansion study for the Future Study Area and other lands to the Sutter County line and south into the Placer Vineyards area. However, at this time there is no sphere of influence amendment pending at LAFCO that would include the entire Future Study Area boundary.

This portion of the unincorporated area has few residents and consequently a boundary shift in this area does not have an impact upon other district boundaries.

**NEXT STEPS:**

Section 21500.1 of the California Elections Code requires, at a minimum, that the Board “hold at least one public hearing on any proposal to adjust the boundaries of a district, prior to a public hearing at which the board votes to approve or defeat the proposal.” This requirement will be satisfied by conducting a publicly noticed hearing on September 13, 2011 at 10:00 a.m. on the draft proposal and another publicly noticed hearing on October 11, 2011 at 10:00 a.m. for final adoption.

At the August 23, 2011 public meeting, staff is seeking final direction on the supervisorial district boundaries including a resolution of the three outstanding boundary issues described earlier in this report. A final map, ordinance, and findings, will be prepared for consideration at the two public hearings in September and October before the November 1, 2011 deadline. It will be necessary to finalize the direction to staff at the August 23, 2011 public meeting in order that the County Surveyor can prepare a legal description of the revised Supervisorial District Boundaries for inclusion in the ordinance of adoption.

**RECOMMENDATION:**

Staff recommends that the Board of Supervisors:

- 1) Provide direction on each of the three remaining boundary issues for: South Auburn/Shirland Tract for Districts 3 and 5, the PCWA boundary affecting Districts 3 and 4, and the Future Study Area affecting Districts 1 and 2.
- 2) Direct County staff to finalize the Supervisorial District Boundaries consistent with the direction received at the August 23, 2011 meeting using Map E – Modified (Attachment A) as the base map.
- 3) Direct staff to return to the Board on September 13, 2011 at 10:00 a.m. to present the final map, ordinance, and findings for the Board’s review in accordance with state law and the Federal Census and consistent with any direction provided by the Board at the August 9, and August 23, 2011 public meetings.
- 4) Direct staff to return to the Board on October 11, 2011 at 10:00 a.m. for final adoption of an ordinance and findings amending the supervisorial district boundaries.

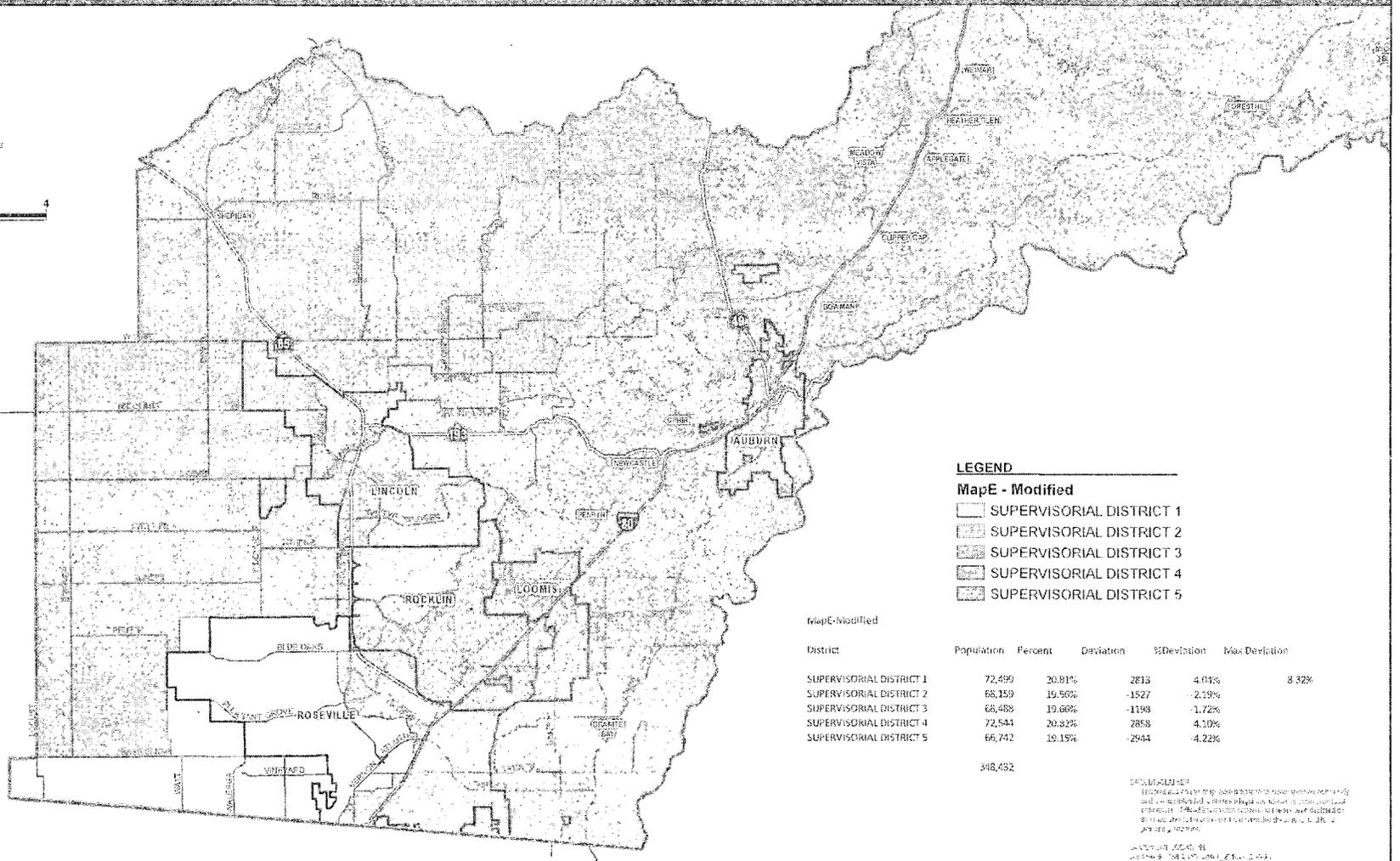
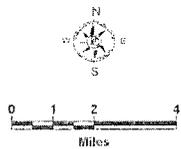
**FISCAL IMPACT:**

There are no additional fiscal impacts to the General Fund expected from this action.

The following attachments are included for the Board's consideration (*enlarged color copies of the following attachments are available at the Clerk of Boards Office*):

Attachment A: Alternative Map E – Modified  
Attachment B: South Auburn/Shirland Tract Subarea  
Attachment C: PCWA – Option 1 Subarea  
Attachment D: PCWA – Option 2 Subarea  
Attachment E: Future Study Area Subarea

cc: Tom Miller, County Executive Officer  
Holly Heinzen, Assistant County Executive Officer  
Jim McCauley, County Clerk-Recorder  
Dave Breninger, Placer County Water Agency General Manager



**LEGEND**

**MapE - Modified**

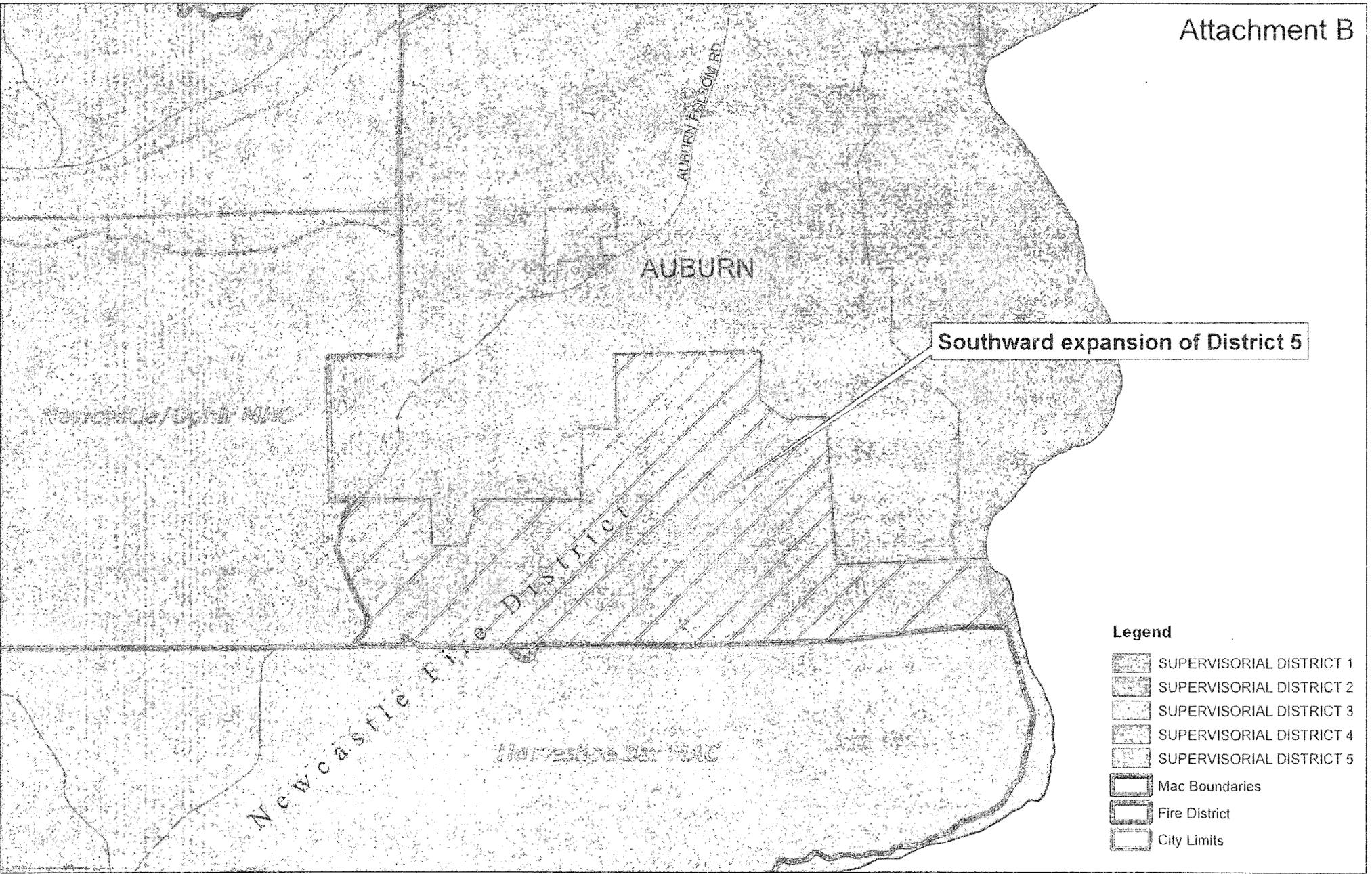
- SUPERVISORIAL DISTRICT 1
- SUPERVISORIAL DISTRICT 2
- SUPERVISORIAL DISTRICT 3
- SUPERVISORIAL DISTRICT 4
- SUPERVISORIAL DISTRICT 5

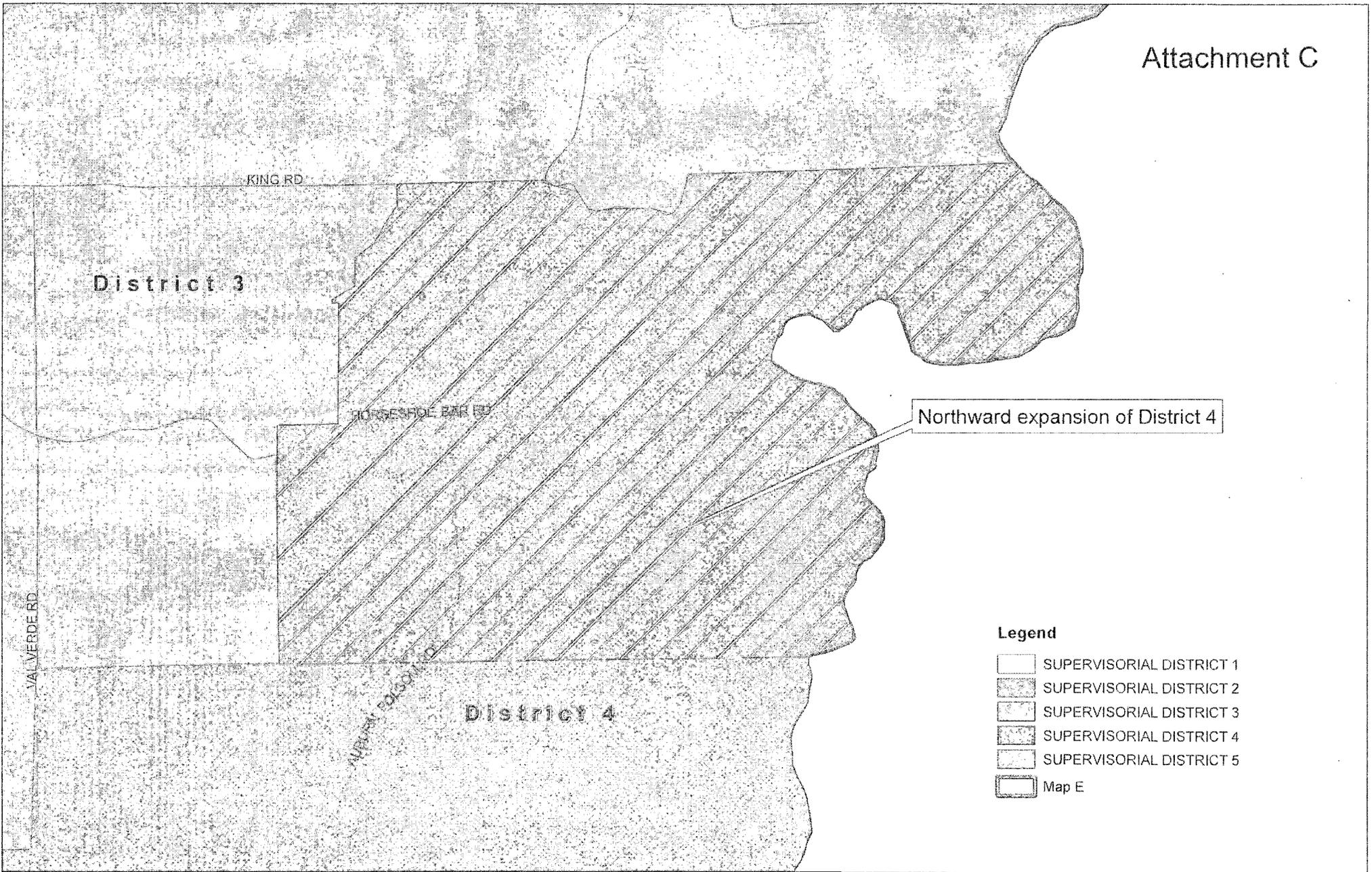
MapE-Modified

District	Population	Percent	Deviation	%Deviation	Max Deviation
SUPERVISORIAL DISTRICT 1	72,499	20.81%	2813	4.64%	8.32%
SUPERVISORIAL DISTRICT 2	68,159	19.56%	-1527	-2.19%	
SUPERVISORIAL DISTRICT 3	66,468	19.60%	-1198	-1.72%	
SUPERVISORIAL DISTRICT 4	72,544	20.82%	2858	4.10%	
SUPERVISORIAL DISTRICT 5	66,742	19.15%	-2644	-4.22%	
	348,452				

**DISCLAIMER:**  
 This map is for informational purposes only and is not intended to be used for legal or financial purposes. The Board of Supervisors is not responsible for any errors or omissions in this map. The Board of Supervisors is not responsible for any damages or losses resulting from the use of this map.

DATE: 08/12/2011  
 TIME: 10:00 AM  
 BY: GIS DIVISION





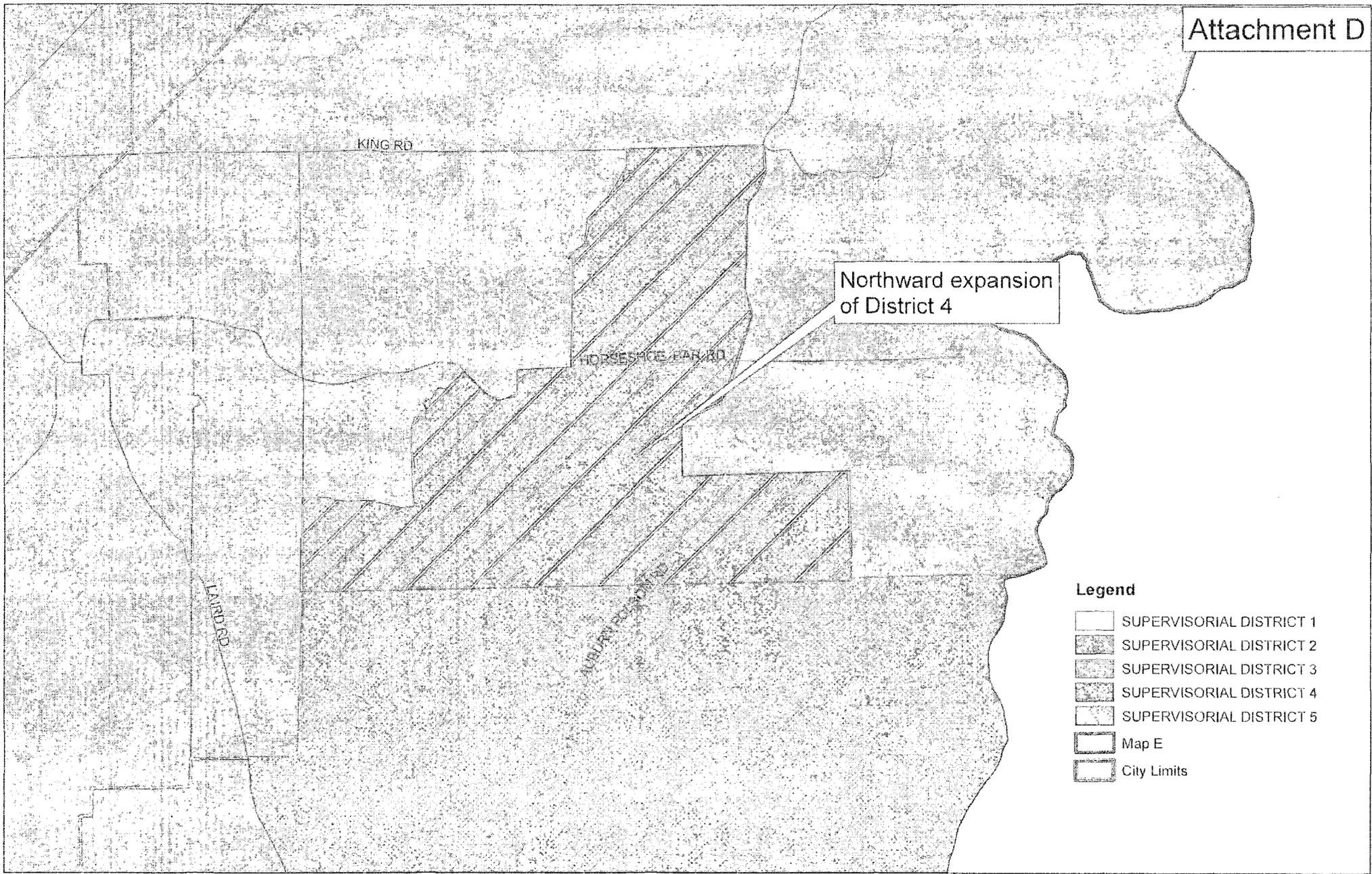
District 3

District 4

Northward expansion of District 4

Legend

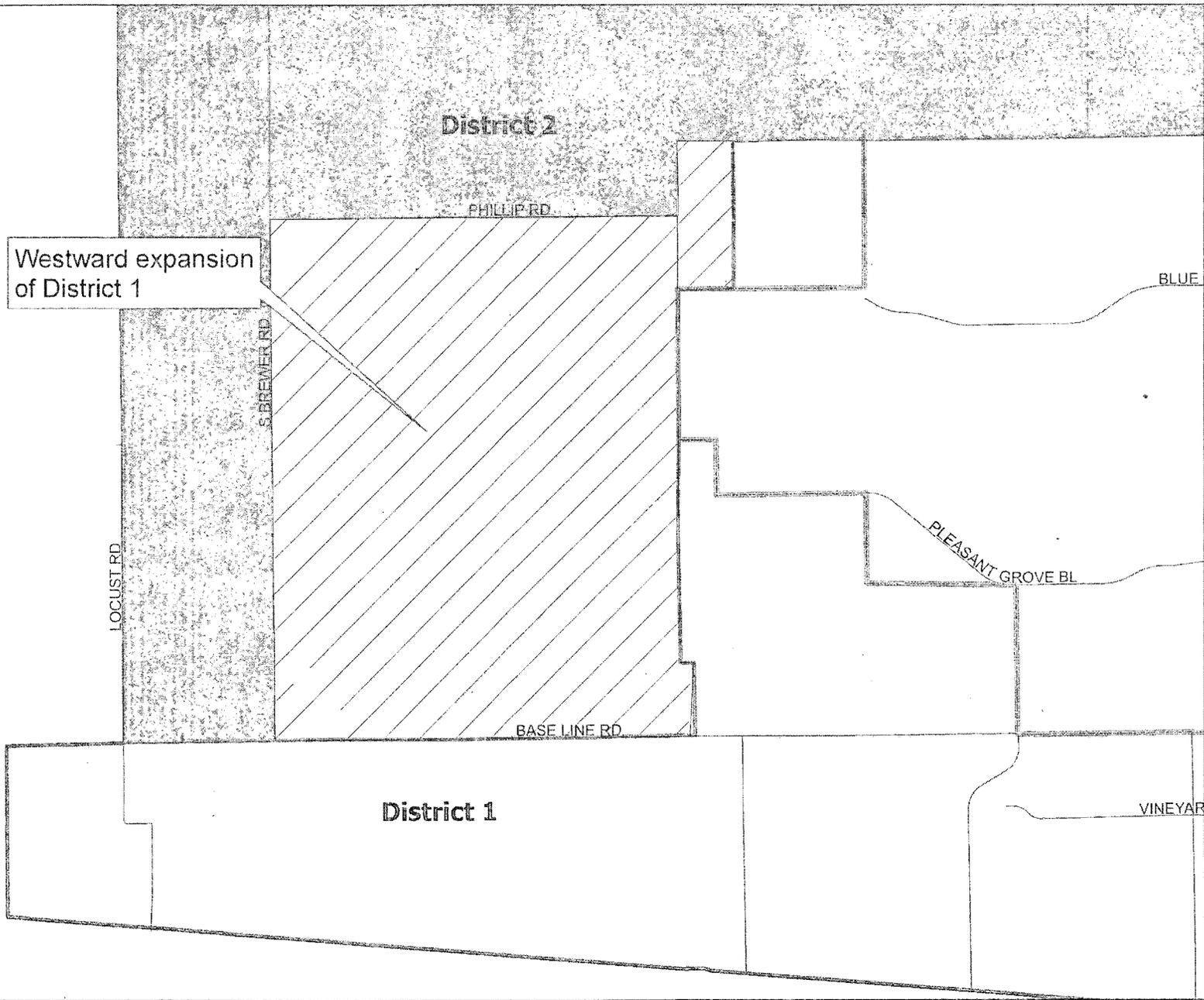
-  SUPERVISORIAL DISTRICT 1
-  SUPERVISORIAL DISTRICT 2
-  SUPERVISORIAL DISTRICT 3
-  SUPERVISORIAL DISTRICT 4
-  SUPERVISORIAL DISTRICT 5
-  Map E



**Legend**

-  SUPERVISORIAL DISTRICT 1
-  SUPERVISORIAL DISTRICT 2
-  SUPERVISORIAL DISTRICT 3
-  SUPERVISORIAL DISTRICT 4
-  SUPERVISORIAL DISTRICT 5
-  Map E
-  City Limits

# Attachment E



## Legend

-  SUPERVISORIAL DISTRICT 1
-  SUPERVISORIAL DISTRICT 2
-  SUPERVISORIAL DISTRICT 3
-  SUPERVISORIAL DISTRICT 4
-  SUPERVISORIAL DISTRICT 5
-  Map E
-  City Limits