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EDWARD N. BONNER
SHERIFF-CORONER-MARSHAL

DEVON BELL
UNDERSHERIFF

To: The Honorable Board of Supervisors
From: Edward N. Bonner, Sheriff-Coroner-Marshall
Date: October 22, 2013
Subject: Support for Future Jail Facility Construction Grants

Action Requested

Adopt a Resolution in support of the State's continued funding of facility construction grants to help meet responsibilities transferred to counties for the AB109 realigned adult offender population.

Background

On January 22, 2008, your Board authorized construction of the South Placer Adult Correctional Facility (SPACF) project based on existing local correctional needs. As this project planning was initiated several years prior to implementation of the 2011 Public Safety Realignment Act (AB109), it could not have anticipated the heightened housing and treatment requirements at the local corrections level associated with the realigned offender population. With funding provided by your Board in FY 2013-14, the Sheriff's Office is now fully engaged in preparing for the transition of inmates and staff to the new facility, anticipated to occur in May, 2014.

Since enactment of AB109 in October of 2011, Placer County has been actively engaged in developing strategies to effectively implement this legislation. On January 10, 2012, your Board authorized staff to submit a grant application in the amount of \$30m to the California Department of Corrections and Rehabilitation/Corrections Standards Authority – 2011 Local Jail Construction Financing Program (AB900-Phase II). Grant funding was sought for construction of a 160-bed medium security housing unit and associated program and vocational training space at SPACF to accommodate the realigned offender population. Although the County's application was determined to be competitive, Placer County was not awarded AB900 funding. The County was subsequently notified in August 2013 that due to other counties having rejected their bid awards, Placer County was potentially in line to receive re-distributed AB900 funding. If awarded, AB900 grant funding would have provided AB109 related housing and treatment capacity needed for SPACF. Unfortunately, notice was provided to the County in September 2013 that Placer County would not receive AB900 grant funding.

Additional AB109 planning efforts include your Board's January 22, 2013 approval of a Criminal Justice System Master Plan contract with David Bennett Consulting. This two-year contract allows for a comprehensive assessment of system corrections and treatment capacity needs in response to this legislation. Although the County is only-mid-way through this contract, initial study findings affirm that the County lacks sufficient housing and treatment capacity to effectively manage its realigned adult offender population.

The Honorable Board of Supervisors
Edward N. Bonner, Sheriff-Coroner-Marshal
October 22, 2013
Subject: Support for Future Jail Facility Construction Grants

On June 27, 2012, SB1022 was signed into law providing up to \$500m in State lease-revenue bond financing authority for acquisition, design and construction, including expansion or renovation, of adult local criminal justice facilities in California. The law further specified that counties may apply for and receive state financing to build new, expand or renovate existing adult local criminal justice facilities. For purposes of this grant program, adult local criminal justice facilities are defined as "facilities that include custodial housing, reentry, program, mental health or treatment space necessary to manage the adult offender population in a manner consistent with the legislative intent of AB109". This legislation also states that funding consideration shall be given to counties that seek to replace existing compacted, outdated, or unsafe housing capacity, to build new facilities based on a demonstrated housing deficiency, or to provide adequate space for the provision of treatment and rehabilitation services.

Sheriff's Office and County Executive staff attended the SB1022 Bidders' Conference in Sacramento on August 12, 2013. After careful consideration Sheriff and County Executive staff collectively determined that with Placer County being mid-way through its criminal justice master plan, and staff being fully engaged in transitioning to the new jail facility, the County would be better positioned to apply at a later time, as long as subsequent rounds of facility funding are available. The need for additional single cell housing and expanded treatment capability has not diminished and adding this capacity is crucial to Placer County's ability to effectively implement AB109. The attached resolution would emphasize to the State Legislature that it needs to continue to provide future rounds of this grant funding as an integral part of its responsibility in shifting the obligation for AB109 realigned offenders to the counties. Staff would fully intend to seek jail and treatment facility construction grant funding in the future.

Fiscal Impact

There is no fiscal impact with this action.

**Before the Board of Supervisors
County of Placer, State of California**

In the matter of:

Resol. No: _____

Related to Ord. No: _____

A RESOLUTION RECOMMENDING THAT THE STATE LEGISLATURE PROVIDE SUBSEQUENT ROUNDS OF FACILITY GRANT FUNDING AS AN INTEGRAL PART OF ITS RESPONSIBILITY IN SHIFTING THE OBLIGATION FOR REALIGNED OFFENDERS TO THE COUNTIES UNDER ASSEMBLY BILL 109 (AB109).

The following Resolution was duly passed by the Board of Supervisors of the County of Placer at a regular meeting held on _____.

by the following vote on roll call:

Ayes:

Noes:

Absent:

Signed and approved by me after its passage.

Chairman, Board of Supervisors

Attest:
Clerk of said Board

WHEREAS, In January 2008, several years prior to implementation of the State's 2011 Public Safety Realignment Act (AB109), Placer County designed and commenced construction on the South Placer Adult Correctional Facility (SPACF), a facility not designed to meet the heightened housing and treatment needs associated with the AB109 realigned offender population; and

WHEREAS, Initial findings from the Placer County Criminal Justice System Master Plan consultant, David Bennett, affirm that Placer County lacks sufficient housing and treatment capacity to effectively manage its AB109 realigned offender population; and

WHEREAS, On January 10, 2012, Placer County submitted a grant application to the California Department of Corrections and Rehabilitation, Local Jail Construction Financing Program (AB900) to assist with the construction of a 160-bed medium security housing unit and associated program and vocational training space to accommodate the realigned offender population, but was unsuccessful in obtaining funding; and

WHEREAS, On June 27, 2012, SB1022 Adult Local Criminal Justice Facilities Construction Financing, was signed into law providing up to \$500m in State lease-revenue bond financing authority for acquisition, design and construction, including expansion or renovation, of adult local criminal justice facilities in California; and

WHEREAS, Sheriff's Office and County Executive Office staff have determined that the County would be better positioned to apply for facility grant funding at a later time, pending the transition to SPACF and conclusion of the County's Criminal Justice Master Plan, as long as subsequent rounds of facility funding are made available by the State.

NOW, THEREFORE, BE IT RESOLVED, that the Board of Supervisors of the County of Placer recommend that the State Legislature continue to provide subsequent rounds of facility grant funding as an integral part of its responsibility in shifting the obligation for AB109 realigned offenders to the counties.